

# ENVIRONMENTAL ASSESSMENT BOARD



## ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARINGS

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VOLUME: 72

DATE: Tuesday, October 9, 1991

BEFORE:

HON. MR. JUSTICE E. SAUNDERS Chairman

DR. G. CONNELL Member


MS. G. PATTERSON Member

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ENVIRONMENTAL ASSESSMENT BOARD  
ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARING

IN THE MATTER OF the Environmental Assessment Act,  
R.S.O. 1980, c. 140, as amended, and Regulations  
thereunder;

AND IN THE MATTER OF an undertaking by Ontario Hydro  
consisting of a program in respect of activities  
associated with meeting future electricity  
requirements in Ontario.

Held on the 5th Floor, 2200  
Yonge Street, Toronto, Ontario,  
on Wednesday, the 9th day of October,  
1991, commencing at 10:00 a.m.

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VOLUME 72  
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B E F O R E :

THE HON. MR. JUSTICE E. SAUNDERS	Chairman
DR. G. CONNELL	Member
MS. G. PATTERSON	Member

S T A F F :

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1 ---Upon commencing at 10:02 a.m.

2 THE REGISTRAR: Please come to order.

3 This hearing is now in session. Be seated, please.

4 THE CHAIRMAN: Mr. Campbell?

5 MR. B. CAMPBELL: Thank you, Mr.

6 Chairman. I have distributed to those here this  
7 morning and have some extra copies which I will put to  
8 my right here revised, updated, corrected copies of  
9 Exhibits 331A and B, those two tables that were  
10 introduced yesterday. So they are now available and as  
11 I say have been distributed. Thank you.

12 THE CHAIRMAN: I should also put on the  
13 record, if you are not going to, that you filed another  
14 exhibit, 333, entitled, "Materials relating to  
15 Environmental and Health Effects of Hydraulic  
16 Development, Ontario Hydro, October 1991".

17 MR. B. CAMPBELL: Yes, that is correct,  
18 Mr. Chairman. I think -- anyway, that is correct.

19 ---EXHIBIT NO. 333: Document entitled, "Materials  
20 relating to Environmental and Health  
21 Effects of Hydraulic Development, Ontario  
22 Hydro, October 1991".

22 THE CHAIRMAN: It has been fairly well  
23 circulated, has it, because it will probably be a  
24 subject for discussion for tomorrow?

25 MR. B. CAMPBELL: Yes, I believe, it has

1       been distributed. My understanding was it was going  
2       out at a minimum to all of those who had filed  
3       statements of concern for Panel 6.

4               THE CHAIRMAN: Thank you.

5               Mr. Passmore, you are here to represent  
6       IPPSO at this particular time; is that right?

7               MR. PASSMORE: Are there going to be  
8       questions?

9               THE CHAIRMAN: Yes, there are.

10              MR. PASSMORE: To IPPSO?

11              THE CHAIRMAN: No, to the panel arising  
12       out of IPPSO's cross.

13              MR. PASSMORE: That is fine

14              THE CHAIRMAN: All right?

15              MR. PASSMORE: Yes.

16              KEITH DOUGLAS BROWN,  
17              PAUL FRANK VYROSTKO,  
              JOHN KENNETH SNELSON; Resumed.

18              THE CHAIRMAN: Dr. Connell?

19              DR. CONNELL: Panel, we have spent a lot  
20       of time on gas prices, but I have to admit that I still  
21       have some difficulties.

22              I would like, if I may, to refer you to  
23       transcript Volume 70, page 12584. Perhaps also to  
24       Exhibit 320, page 17, your gas price forecast.

25              I think this was Mr. Brown, beginning

1 about line four in the comparison of the gas forecast I  
2 used in the 1991 NUG plan and the one that I am  
3 planning to use for the 1991 NUG plan; the difference  
4 was very slight in the terms of the long-term outlook  
5 on gas, which I think is verified by examining that,  
6 Exhibit 320, page 17.

7 And down toward the bottom of the page,  
8 beginning at line 19, Mr. Brown, I think you said:

9 "When I am looking at the year 1995  
10 and the year 2000 and the year 2005,  
11 those numbers are very similar. The  
12 price that's available today for a  
13 proponent in 1991 is a lot less."

14 And the question:

15 "So, this change this year, it is just  
16 a temporary blip?

17 And Mr. Brown responded at line 2 on page  
18 12585:

19 "There is a window of opportunity and  
20 it is arguable how long this window is  
21 going to be open."

22 I think I would just like to come to a  
23 better understanding of what you were trying to convey,  
24 Mr. Brown. Perhaps I could put the question this way:  
25 In a contract, there is normally a long-term gas

1 purchase contract.

2 Is that often or sometimes a fixed price  
3 contract for the full term?

4 MR. BROWN: All gas contracts are  
5 different. They are not normally fixed price; they  
6 could have fixed escalation if the developer is that  
7 lucky. Normally, the escalation is tied to some other  
8 energy parameter or some outlook on gas price.

9 DR. CONNELL: What would be the most  
10 common term then on a gas price contract such as you  
11 are describing now? Would it be ten, fifteen, twenty  
12 years?

13 MR. BROWN: Oh, the term of the contract  
14 we specify as a minimum is fifteen years.

15 THE CHAIRMAN: I think you may be talking  
16 about two kinds.

17 Are you talking about the contract  
18 between Hydro and the developer?

19 MR. BROWN: In our contract for a  
20 cogenerator it is about typically twenty years to  
21 purchase --

22 THE CHAIRMAN: No, but the contract you  
23 are talking about, is it the contract between Hydro and  
24 the developer?

25 MR. BROWN: No, between the developer and



1 the gas supplier.

2 THE CHAIRMAN: So why would he be lucky  
3 to have an escalation clause?

4 MR. BROWN: Sorry, lucky to get  
5 escalation at electricity, I think was where we ...

6 THE CHAIRMAN: Oh, I see. All right.

7 MR. BROWN: Maybe I didn't make myself  
8 clear. To have fixed escalation takes a lot of risk  
9 out of his fuel costs.

10 DR. CONNELL: Let's discuss then a  
11 fifteen year contract. The provision for escalation  
12 that the proponent has with the gas supplier, would  
13 there be normally an annual escalation?

14 MR. BROWN: Yes, that is very typical,  
15 and then it is usually spelled out in the contract  
16 every year, the escalation rate.

17 In addition to that, typically every five  
18 years, there is a reopener to reflect more market  
19 conditions that may not have been captured in the  
20 escalation that was agreed at the time the contract was  
21 signed. But there are normally caps on high it will  
22 go.

23 In the 1989 plan, information we had  
24 received at that time suggested a 15 per cent cap was  
25 the highest it could go above the escalation rate

1 already estimated.

2 And if you look on Figure 17 from Exhibit  
3 320, you can see in the '89 plan those step changes in  
4 the forecast and that was those 15 per cent reopeners  
5 every five years. So we assumed the worst case in that  
6 forecast.

7 DR. CONNELL: Yes. Well, perhaps I could  
8 ask you then in the light of that description to give  
9 me a little more detailed explanation of the text from  
10 Volume 70 that I just cited for you, because I think  
11 what I am failing to understand is why there is such a  
12 window of opportunity now when - and I am going to  
13 assume that gas companies and proponents alike were  
14 looking at gas price forecasts something like your own,  
15 and in any case were making provision for escalation in  
16 prices.

17 So, if there is a depressed price right  
18 now, I wouldn't have expected that to have as much  
19 impact on the total price of the contract as the text  
20 that I cited seems to imply.

21 MR. BROWN: I think it is important that  
22 although it is a depressed market, the gas producers  
23 are trying to diversify where they are selling and  
24 diversify their markets and they are looking at  
25 cogeneration as being a very stable market for their

1 product rather than being very seasonal. They are  
2 willing to take lower prices and lower rates of return  
3 under product to get these long-term deals.

4 I think what we are trying to say, the  
5 reason we are getting so much success with cogeneration  
6 right now is the contracts they are getting are not as  
7 high as the long-term outlook as shown in this forecast  
8 and, I believe, also by the NEB, the actual contracts  
9 are less than these numbers. And that is really the  
10 window of opportunity. Five years from now we don't  
11 expect them to be signing those kind of deals, but the  
12 gas suppliers are willing to give those contracts right  
13 now.

14 DR. CONNELL: And would it follow that  
15 not only are the current prices low, but the provisions  
16 for escalation may be less aggressive on the part of  
17 the vendors than would otherwise be --

18 MR. BROWN: That is definitely true. The  
19 escalations that we have seen, generally there have  
20 been some fixed escalation rates, say, 4 or 5 per cent.  
21 There have been other ones that have been tied to the  
22 price of electricity, which is then tied to their  
23 purchase rate. The gas forecasts that we have here are  
24 higher than those numbers.

25 DR. CONNELL: I wonder, is it reasonable

1       for us to ask you to document that in some way? For  
2       example, could we look at a time series over the last  
3       two or three years in which you might plot what I think  
4       was referred to as spot prices, and also plot some  
5       variable which would reflect perhaps the present value  
6       of a fifteen year gas contract or the value of the  
7       escalation clauses that are in it? I don't know how  
8       that might be done, but ...

9               MR. BROWN: Definitely I can supply the  
10       last year-and-a-half of spot prices. That is very easy  
11       to obtain.

12              DR. CONNELL: That is the easy part,  
13       isn't it?

14              MR. BROWN: Yes.

15              DR. CONNELL: I would like to see how  
16       that gets reflected in the price of gas to proponents.

17              MR. SNELSON: While that is being  
18       discussed, perhaps I could just add something with  
19       respect to the degree of consensus on the increase in  
20       the real price of natural gas.

21       [10:14 p.m.]

22              The forecast prices that we have,  
23       considerable increases in the real price of natural  
24       gas, is consistent with National Energy Board forecasts  
25       and a number of other forecasters, but there is a body

1 of opinion particularly in the gas industry that prices  
2 will not rise that fast, and so I wouldn't like you to  
3 work from the assumption that there is uniform, sort  
4 of, agreement that the gas price forecast will be as we  
5 have indicated.

6 Our evidence on gas prices primarily will  
7 be brought on Panel 8 by a witness from our fuels  
8 division.

9 MR. BROWN: I think what we will try to  
10 do is provide an indication of where we can get the  
11 information on especially this 1,400 megawatts that we  
12 have accepted rate offers and try and get a picture of  
13 an aggregate of all of them, showing where they are  
14 going and the escalation clauses that are typical.

15 So we will undertake to do that.

16 DR. CONNELL: Well, thank you very much.  
17 It is an undertaking which is not well defined, Mr.  
18 Chairman. Perhaps it needs a number in any case.

19 THE CHAIRMAN: What's the number?

20 THE REGISTRAR: 322.16.

21 ---UNDERTAKING NO. 322.16: Ontario Hydro undertakes to  
22 provide indication of where  
23 information is, especially on the  
24 1,400 megawatts for the accepted rate  
offers, and to try and get a picture  
of an aggregate of all others.

25 DR. CONNELL: I have one other question



1 following from yesterday's cross-examination, Volume  
2 71. I draw your attention to page 12796. This  
3 concerns the small NUGs, the under 5 megawatt group,  
4 beginning at line 17, page 12796.

5 If we looked at the large majority of  
6 these projects, those that are under 5 megs are, in  
7 fact, paying more than avoided cost.

8 If you recall, we were paying at 85 per  
9 cent of the cost of power, so from that perspective  
10 Hydro takes a lot of the risk because we are paying  
11 more than we would for the other projects.

12 If you recall, we were paying at 85 per  
13 cent. It is an allusion to evidence at an earlier  
14 stage. I wonder if you can recall where that was and  
15 lead me to that citation. Was that in direct evidence?

16 MR. BROWN: I believe our direct was at  
17 our purchase rate methodology that is being used today  
18 for 1991, and this is a reflection of our purchase  
19 rates for 1990 and earlier years.

20 Before 1991 our purchase rates were based  
21 on 85 per cent the cost of power which was higher than  
22 avoided cost for those years, and it was our rule, I  
23 guess, that we would -- when avoided cost was higher  
24 than 85 per cent cost of power we would then go to  
25 avoided cost for all projects, and that crossover



1 happened in 1991.

2 DR. CONNELL: I see. So the cost of  
3 power in this context doesn't mean the system  
4 incremental costs?

5 MR. BROWN: It is the accounting cost of  
6 power, which is -- essentially it is the annual energy  
7 divided by Ontario Hydro's revenue -- sorry, the  
8 inverse of that.

9 DR. CONNELL: Yes?

10 MR. SNELSON: I believe there is an  
11 interrogatory that gives the history of the non-utility  
12 generation rates and the wholesale rates to direct  
13 customers, and that number is 5.7.46.

14 THE REGISTRAR: The last numbers?

15 MR. SNELSON: 5.7.46.

16 THE REGISTRAR: 46? Thank you.

17 THE CHAIRMAN: That will be number...?

18 THE REGISTRAR: Just let me check to see  
19 if that's been...

20 That will be No. 321.32.

21 ---EXHIBIT NO. 321.32: Interrogatory No. 5.7.46.

22 DR. CONNELL: Thank you very much.  
23 That's all, Mr. Chairman.

24 THE CHAIRMAN: Mr. Passmore, do you have  
25 any questions?

1 MR. PASSMORE: No, sir, I haven't heard  
2 anything alarming.

3 THE CHAIRMAN: Mr. Rodger?

4 MR. RODGER: Mr. Chairman, I have one  
5 preliminary but important matter I would like to deal  
6 with at this time.

7 I would like to make two letters exhibits  
8 to this hearing which I have already provided to Mr.  
9 Lucas.

10 The first is dated August 16, 1991, and  
11 it is from myself to Mr. Mattson, who is the counsel  
12 for Energy Probe. And the second letter is undated.  
13 It is from Energy Probe, and it is entitled "Dear  
14 Friend", and it is signed by Mr. Lawrence Solomon, and  
15 this letter I only received last week.

16 Now, these letters, they involve matters  
17 before this Board, and with respect to AMPCO, the  
18 Energy Probe letter contains various representations  
19 about my client, and while this --

20 THE CHAIRMAN: Just hold on a second.  
21 Does Energy Probe know you are going to be raising this  
22 issue this morning?

23 MR. RODGER: Yes, I spoke with Mr.  
24 Chapman on Monday about this.

25 THE CHAIRMAN: Is there anyone here from  
Farr & Associates Reporting, Inc.

1 Energy Probe? So they know you are going to be raising  
2 this this morning?

3 MR. RODGER: That's right.

4 As I say, while I don't intend to make  
5 submissions on what led up to these letters at this  
6 time I will say that ultimately they go to the issue of  
7 credibility of Energy Probe, and certainly I will be  
8 making submissions on the issue of costs which will  
9 take place at the end of the day, but for right now I  
10 would just like to get the two letters as part of the  
11 record for these proceedings.

12 THE CHAIRMAN: All right.

13 THE REGISTRAR: The 16th letter, No. 334.

14 THE CHAIRMAN: 334? Could we put them in  
15 as one exhibit?

16 MR. RODGER: That would be fine, Mr.  
17 Chairman.

18 THE CHAIRMAN: Both letters go in as one  
19 exhibit.

20 MR. RODGER: I have extra copies for some  
21 of the other Intervenor, if they wish.

22 ---EXHIBIT NO. 334: Two letters, the first dated  
23 August 16, 1991, from Mr. Rodger to  
24 Mr. Mattson; the second letter,  
undated, from Energy Probe, entitled  
"Dear Friend", signed by Mr. Lawrence  
Solomon.

1 THE CHAIRMAN: I haven't read them. I  
2 don't believe either member of the Panel has read them,  
3 and so I can't make any comment as to whether they're  
4 of any significance or not.

5 MR. RODGER: Thank you.

6 THE CHAIRMAN: And we will do nothing  
7 about them unless somebody asks us to.

8 MR. RODGER: That's understood. Thank  
9 you.

10 With that out of the way, with me again  
11 is Mr. Don Nevison, and for this Panel I will be asking  
12 questions not only on behalf AMPCO but also on behalf  
13 the Canadian Nuclear Association.

14 Now, I also gave Mr. Lucas another  
15 package of materials for my cross-examination. Perhaps  
16 we can give that an exhibit number, please.

17 THE REGISTRAR: That will be 335.

18 ---EXHIBIT NO. 335: Package of materials for Mr.  
19 Rodger's cross-examination.

20 CROSS-EXAMINATION BY MR. RODGER:

21 Q. Panel, I would first like to review  
22 the essential underlying principles of Hydro's  
23 non-utility generation plan, and as I listened to your  
24 evidence in-chief I certainly detected that there is a  
25 number of parallels between the underlying principles

1 of the NUG plan and the underlying principles of the  
2 demand management program. So I want to take you  
3 through a few of those and see if my understanding is  
4 correct.

5 Would you agree, Mr. Vyrostk, that one  
6 of the fundamental assumptions and one of the key  
7 principles of the NUG plan is the introduction of  
8 approximately 3,100 megawatts of non-utility generation  
9 into the Hydro system by the year 2000, and that will  
10 in no way adversely affect the quality of electrical  
11 service being provided to Hydro customers?

12 MR. VYROSTKO: A. Our expectation is  
13 that those generators will, in fact, provide reliable  
14 electricity to the province.

15 Q. So as the hallmark of the demand  
16 management plan was no adverse impact on service,  
17 that's also the hallmark of the NUG plan?

18 A. We expect that there should be no  
19 adverse impact.

20 Q. Would you agree with me that if it  
21 became apparent that the quality of service was being  
22 adversely affected by non-utility generation then Hydro  
23 would go back and re-evaluate its commitments to NUGs?

24 A. I think that response really looks at  
25 or should look at the two elements.



1                   One is the entire program and whether the  
2           entire program is contributing to the adverse impact,  
3           or whether there are individual either projects or  
4           locations that it could be impacting on that  
5           reliability, and so therefore we would have to really  
6           look at what is causing the reflection in poor  
7           reliability and make appropriate decisions based on  
8           that.

9                   Q. If you could pin it down to one  
10          particular or a series of particular non-utility  
11          generators, I take it then you would have a second look  
12          at those?

13                  A. We would then be looking at -- with  
14          respect to those projects, clearly in the contract that  
15          we have with them their reliability would be impacting  
16          on their overall revenue stream because if they can't  
17          deliver as well as they said they could, they wouldn't  
18          be getting the electricity.

19                  What we would then have to do is ensure  
20          that in the future any of the inherent problems with  
21          that type of project we would try cover off in our  
22          negotiations with future projects..

23          [10:25 a.m.]

24                  Q. Mr. Vyrostk, in your evidence  
25          in-chief, you also talked about implementing NUG



1 projects. And I gather that you stress the importance  
2 of having a flexible non-utility generation plan; is  
3 that correct?

4 A. That is correct.

5 Q. And am I correct when I say that the  
6 term flexibility, as you used it, that means that Hydro  
7 must be able to efficiently and effectively change the  
8 plan and change its course as Hydro's needs change and  
9 its customer needs change; is that right?

10 A. That is correct.

11 Q. And am I also correct when I say that  
12 another fundamental principle of the NUG plan is that  
13 Hydro will only incorporate economic NUGs into the  
14 system, that is, up to the avoided cost that Hydro  
15 would otherwise have to pay to build generation except  
16 for the preference premium?

17 A. If we include the preference premium,  
18 it is part of the avoided cost and we would be paying  
19 up to that avoided cost.

20 Q. That's right. Nothing beyond that?

21 A. Nothing beyond that.

22 Q. And like in the demand management  
23 program where I believe it was Ms. Fraser discussed how  
24 Hydro wasn't going to implement uneconomic demand  
25 management, it is your evidence that Hydro is also not

1 going to implement uneconomic NUGs?

2 A. Our intention is not to implement  
3 non-economic NUGs, that is correct.

4 Q. I think you would agree that  
5 certainly that is consistent with your testimony that  
6 the ultimate aim for the NUG plan is to do what is in  
7 the best interests of the province and the best  
8 interests of ratepayers?

9 A. Yes, along with the interests of the  
10 NUG developers as well.

11 Q. And you have talked a few times about  
12 trying to get the best ratepayer benefit as possible;  
13 isn't that right?

14 A. That is correct.

15 Q. Would you also agree that part of the  
16 idea of doing what is best for the province and  
17 ratepayers, part of that includes keeping electricity  
18 rates under control and, in fact, keeping electricity  
19 rates as low as possible?

20 A. I think it is important that we, in  
21 fact, keep our rates as low as possible within the  
22 service and the expectation of service that our  
23 customers expect from us.

24 Q. Would you agree that the increases in  
25 electricity prices, that has social impacts as well?

1                   A. I would think that increases in  
2 electricity rates or increases in a lot of other prices  
3 could have social impacts.

4                   Q. Now, if you could leave aside  
5 specific contractual arrangements that Hydro may have  
6 with a particular non-utility generator, would you  
7 agree that as a general principle, that Hydro would not  
8 continue to buy electricity from a NUG if it was shown  
9 that the arrangement was uneconomic from Ontario  
10 Hydro's point of view and, therefore, uneconomic from  
11 ratepayers' point of view? Leaving specific contract  
12 provisions aside, as a general principle, would you  
13 agree with that?

14                  A. If non-utility generation was  
15 uneconomic, we would not purchase electricity from a  
16 non-economic project.

17                  Q. Okay. Now, you touched upon earlier  
18 and I take it from your testimony that there are  
19 substantial differences between Ontario Hydro and  
20 non-utility generators and not the least of which is  
21 the statutory duty imposed on Ontario Hydro to produce  
22 power, whereas non-utility generators, they don't have  
23 that same statutory duty. Their primary focus is  
24 business, is profit; is that a fair characterization?

25                  A. That is correct.

1 Q. And unlike NUGs, Hydro is duty bound,  
2 to supply the province with electricity no matter what  
3 happens in the marketplace. And by that I mean,  
4 natural gas prices, for example, go through the roof,  
5 hydro can't look at that situation and say, well, we  
6 are going to lose money by producing this month. Let's  
7 start to bear down.

8 Hydro doesn't have that option, do they?

9 A. They do not have that option.

10 Q. And non-utility generators, they may  
11 have an option, that option, or that may be a  
12 consideration for them; would you agree with that?

13 A. Well, that is the decision that they  
14 have to look at in their overall viability of that  
15 project, whether they feel that at any given point in  
16 time they are prepared to stop producing for economic  
17 reasons.

18 Q. So you would agree then that that is  
19 certainly an option?

20 A. That is a possibility.

21 Q. That is a possibility.

22 And, Mr. Vyrostkco, you have testified to  
23 that earlier on. You talked about how a certain  
24 developer may choose to close down a NUG operation to  
25 try and mitigate his losses, I believe, were your

1 words. And you also said that a developer could change  
2 his whole approach to a project and it basically could  
3 drop out of the basket because their economic situation  
4 changed.

5 Do you remember giving that testimony?

6 A. I remember that, yes.

7 Q. And I also believe you gave testimony  
8 that in the U.S., a number of projects didn't  
9 materialize even after they were committed.

10 A. That has happened.

11 Q. Now, could you tell me how Hydro's  
12 customers, who depend on a reliable supply of  
13 electricity for their livelihood, how they are  
14 safeguarded from those kind of business cycle  
15 considerations that may influence the quality and  
16 amount of electricity that they produce?

17 A. I think there's a couple of ways that  
18 we try to protect the interests of the ratepayer: One  
19 is the inherent value of non-utility generation, in  
20 that non-utility generation is made up of a number of  
21 smaller projects and, therefore, the impact of any one  
22 of those projects on the overall system is minimal.  
23 And so through that diversity of supply, it gives you a  
24 better overall reliability.

25 And then secondly is through the way we



1 structure our contracts, such that the generator is  
2 strongly motivated to produce electricity because  
3 without producing electricity, the generator would not  
4 get paid. And so as long as the generator has invested  
5 money into the project and he has made an economic  
6 decision to get some return on that, then through our  
7 contract, he will, in fact, try to maximize his return  
8 through performance.

9 Q. And does that same rationale apply  
10 for the bigger and major supply NUGs, for example, the  
11 350 megawatt project we have heard a little bit about?

12 A. I think that would apply to virtually  
13 all the projects.

14 Q. Okay. I would suggest to you that  
15 these - if we could call them NUG business cycle  
16 consideration - this also touches on another theme of  
17 the Demand Management Panel, and that is the need for  
18 Hydro to understand how decision-makers decide; only in  
19 this case, the key decision maker isn't the commercial  
20 builder or the residential consumer. It is the  
21 independent power producer; would you agree with that?

22 A. That is one of the members of the  
23 industry, that is correct.

24 Q. Could you tell me how you have  
25 incorporated this analysis of determining how



1 decision-makers decide? How has that been incorporated  
2 into this NUG plan?

3 A. I think the bottom-line factor that  
4 is incorporated into the overall plan is the economic  
5 element. The economic element from the developer's  
6 perspective and ours in that we will only accept  
7 economic projects and so, therefore, the developer has  
8 to look at what the economics are to make that project  
9 happen.

10 And then secondly, the long-term nature  
11 of the business, in that we sign long-term contracts  
12 with the developers and, therefore, they use that  
13 commitment by Hydro to purchase power from them for  
14 many of their decision-making. Financing, for  
15 instance, gas supply, that is all predicated on our  
16 commitment to buy electricity for the long period of  
17 time.

18 Q. So both those reasons, they really  
19 both go to the economics of the situation?

20 A. The bottom line would be the  
21 economics for the developer.

22 Q. Okay. Now, in the Demand Management  
23 Panel and their evidence, there was quite a bit of  
24 testimony regarding behavioral and cultural changes  
25 that were going to be required to successfully

1 implement the demand management program.

2 Now, do you recall reviewing that  
3 evidence that your colleagues gave?

4 A. I have not.

5 Q. No. Well, in a nutshell, it was  
6 discussing how the Province of Ontario, the public, had  
7 to view how they consume energy differently and there  
8 was talk about how Hydro had to somehow influence how  
9 consumers were going to spend their money with respect  
10 to energy services, that type of thing.

11 Would you agree that a behavioral change  
12 is also required in terms of successfully implementing  
13 the non-utility generation plan and here, the  
14 behavioral change is on the part of independent power  
15 producers; would you agree with that?

16 A. I would think that in terms of the  
17 behavioral change of what non-utility generation is and  
18 its value, I would think the behavioral change is more  
19 towards the industrial customers who are the steam  
20 users to have them appreciate what value non-utility  
21 generation or cogeneration specifically is to them and  
22 how that element of the business can, in fact, help  
23 them in the industrial sector and then have an overall  
24 economic benefit to the province as well.

25 Q. So you don't see behavioral change

1 being applicable to independent power producers?

2 A. Well, I think many of the independent  
3 power producers are entering the business knowing what  
4 the fundamental rationale is for that business. And  
5 so, therefore, they are entering it on that aspect.

6 Q. That, again, is back to strictly  
7 economic criteria, correct?

8 A. Well, it is not strictly economic  
9 criteria. The economic criteria is the key bottom line  
10 for the developer.

11 But again, going back to the long-term  
12 element of the contract, they clearly have to bring  
13 forward a project that is going to last for the twenty  
14 years to then give them the economic. So, although the  
15 economics is the bottom line, the technical viability  
16 of the project is there as well.

17 Q. So, what is the other criteria? We  
18 have economics and technical criteria.

19 Are there any other factors involved in  
20 this process?

21 A. I think the other element that is  
22 there with the proponents, anybody building a facility,  
23 is the impact that those facilities have on the local  
24 situation, whether it is the social impacts, whether it  
25 is the environmental impacts.

1                   And, therefore, any of the private  
2       developers coming in looking at projects, they really  
3       have to be aware of the process that is required for  
4       them to get the approval of their project.

5                   Q.   So that is also very important, those  
6       other aspects, those social, environmental aspects?

7                   A.   That is all part of their whole  
8       understanding of the business and what it takes to put  
9       a project together.

10                  Q.   I wonder if you could turn to page 1,  
11       please, of my Exhibit 335. And this is one page from  
12       the Ontario Hydro Chairman's speech to the IPPSO  
13       conference and trade show recently.

14                  If you go to the third paragraph from the  
15       bottom of that page, it reads:

16                       Not only will there be changes in your  
17       relationship with Hydro, but you will  
18       have to start thinking of yourselves as  
19       much more than suppliers; like Hydro, you  
20       will have to start seeing yourselves in  
21       the context of the people who will be  
22       using your electricity. You are going to  
23       be far more than wholesalers to Hydro.

24                  And the next paragraph:

25                       Whether you like it or not - which to

1 me implies some kind of change is needed - you now have  
2 to deal with this issue such as  
3 environmental assessment, community  
4 relations and in some cases, aboriginal  
5 relations. It is up to all of us to earn  
6 public acceptance of the ways we generate  
7 electricity and of the sites selected to  
8 do it.

9 Would you agree, Mr. Vyrostk, that this  
10 quote, it pertains to what you were just talking about,  
11 about social and perhaps other environmental  
12 considerations?

13 A. I believe it is doing that, yes.

14 [10:40 a.m.]

15 Q. Would you also agree with me that  
16 perhaps a behavioural change that is needed, at least  
17 the chairman thinks it's needed, is that independent  
18 power producers are going to have see themselves as not  
19 just selling a product but there is a higher duty or a  
20 higher responsibility with respect to providing  
21 electricity to the province?

22 Do you agree that that would be a fair  
23 interpretation of this?

24 A. Well, that is the chairman's  
25 interpretation. That is correct.



1 Q. And if we could go to the fourth  
2 paragraph from the top of that page:

3 As you become a more important part  
4 of the overall system Hydro will expect  
5 greater reliability of supply from you.  
6 With non-utility generation contracts  
7 running as long as fifty years we must be  
8 able to count on you. We would like to  
9 see you record and publish your  
10 reliability performance as we do.

11 I wonder, first of all, Mr. Vyrostkco,  
12 could you explain this recording and publishing of  
13 reliability performance? What did the chairman mean by  
14 this?

15 A. I believe Mr. Brown discussed that in  
16 his direct evidence with regard to a program and an  
17 activity that we have on monitoring of non-utility  
18 generators, and because performance data is not  
19 extensive to date, both in the United States and in  
20 Canada on reliability, we are undertaking a program to  
21 in fact start to collect this information from all  
22 larger non-utility generators.

23 Q. So when the chairman says 'we would  
24 like to see independent power producers record and  
25 publish their reliability performance', I take it that



1 just isn't done at present?

2 A. There is a little bit of that. We  
3 have started this in the past year. There is a little  
4 bit of that information coming forward to us, and I  
5 believe what he is asking for is the cooperation from  
6 all non-utility generators to provide that information.

7 Q. And certainly, this would be  
8 important to get this information, I take it?

9 A. I think it would be important for us,  
10 yes.

11 Q. Would you agree, Mr. Vyrostkco, that  
12 if this Board finds favour with Hydro's non-utility  
13 generation plan then that approval should include the  
14 Board recommendation that NUGs in fact be required to  
15 record and publish their reliability performance?

16 MR. B. CAMPBELL: I am not prepared, Mr.  
17 Chairman, to have the witnesses state a position on  
18 Ontario Hydro's behalf with respect to any particular  
19 terms and conditions. I believe that is the role of  
20 Hydro's counsel, and I do raise a question as to  
21 whether the Board has jurisdiction to impose any terms  
22 and conditions on parties to this hearing other than  
23 Ontario Hydro.

24 THE CHAIRMAN: Well, let's keep it off  
25 terms and conditions of the Board, but let's keep it on

1 what Hydro would like to see done from its own point of  
2 view. I take it they would like more information than  
3 they are now getting and they would like to have the  
4 cooperation of the industry.

5 If you want to continue that line and be  
6 more specific, that would be all right.

7 MR. RODGER: I think Mr. Vyrostkco agreed  
8 it would be important to get this information, and I am  
9 content to leave it at that.

10 THE CHAIRMAN: All right.

11 MR. RODGER: Q. Would you agree, Mr.  
12 Vyrostkco, that this idea of recording and publishing  
13 reliability performance, this also goes to the  
14 importance of a reliable electricity supply for the  
15 province and it also goes to this idea of a more  
16 broader societal obligation on behalf of independent  
17 power producers to in fact supply a reliable supply of  
18 electricity?

19 MR. VYROSTKO: A. That's correct.  
20 That's one of the reasons why they are in the business,  
21 is to provide that, so we would like to know how well  
22 they are doing.

23 Q. Now, you may have said it in your  
24 direct testimony, but how long have you been involved  
25 with dealing with non-utility generators?

1 A. Three years.

2 Q. Three years? In that time period  
3 have you seen evidence of these types of changes where  
4 independent power producers are moving towards a more  
5 broader role in terms of their services and the  
6 products they are providing to the province?

7 A. I believe so.

8 Q. And could you give us some examples  
9 of those, or specifics?

10 A. I think one of the areas where we  
11 have seen a movement towards the recognition that the  
12 non-utility generation industry is an industry that's  
13 here to provide electricity and electricity over the  
14 long term is what we call a third party developer.

15 Q. Sorry, the third party...?

16 A. Third party developer. In essence,  
17 it is the entrepreneur who in many cases is dealing  
18 with steam hosts, the industrial plants, and is in fact  
19 using the steam from the plant to then produce  
20 electricity, getting into a long-term contract with the  
21 steam host and selling electricity to Hydro.

22 The reason why I say it's reflected in  
23 this long-term commitment is in fact because that third  
24 party developer is approaching a business as a  
25 longer-term business. He's approaching it as what I

1 would call a quasi-utility; in essence, one who has a  
2 recognition of their need to provide electricity over  
3 the long term, and that in fact they are signing a  
4 contract both for steam and for electricity in the long  
5 term.

6 With a number of these types of third  
7 party developers we are starting to see that, in fact,  
8 the industry has that commitment.

9 Q. So you are seeing evidence that the  
10 companies that are getting involved in this process, it  
11 is your perception that they are in it for the long  
12 term?

13 A. Yes.

14 Q. I had one question of clarification.  
15 I believe it was Mr. Vyrostko, when you talked about  
16 the initial request for proposals, and you said that it  
17 was your impression that in some of those proposals  
18 they didn't really fully understand what they were  
19 getting into or didn't fully understand the economics  
20 of the situation.

21 I wonder if could you just expand upon  
22 that. I didn't understand that.

23 A. Well, basically before we had a  
24 request for proposal and we didn't have many of the  
25 needs that we were looking for from project developers

1 identified. We had an open door policy, and in that  
2 process people were coming forward with in some cases  
3 almost ideas and saying, look, I am interested in the  
4 proposal, a project, and I would like to know how to go  
5 about doing it.

6 What their request for proposal did, it  
7 put forward the minimum information that was necessary  
8 for a project to be identified to the extent that we  
9 can then starting looking at it in terms of how it fits  
10 into the system. What it did, is it identified a  
11 number of factors that are necessary for a proponent to  
12 look at before they can really come and talk to us in a  
13 serious way and start to negotiate.

14 Q. So part of the problem was that some  
15 of them were just strictly ideas and they hadn't  
16 followed through all the analysis then in terms of  
17 financing, in terms of the long-term commitment, and so  
18 forth?

19 A. I think if we put it into  
20 perspective, back when we were looking at the request  
21 for proposal, this was just after I came. In fact, it  
22 was even being looked at before I came, which was in  
23 sort of '88.

24 The business was very new then. There  
25 were not that many people in the industry. One of our



1 objectives was to in fact help to establish the  
2 industry and help to establish a common framework for  
3 information and assessment, and so that was just a  
4 reflection of the infancy of the industry, and we saw  
5 that as being an important need.

6 Q. At that time, other than combustion  
7 units and Hydro units, did you get alternative energy  
8 forms in that first request for proposals - solar  
9 energy, wind power, this type of thing?

10 A. We did -- we did not get any of the  
11 solar or wind, and the predominant reason why we didn't  
12 is the request for proposal was for projects above 5  
13 megawatts.

14 Q. I see.

15 A. So, typically those projects would  
16 not be that large.

17 Q. I have a few questions with respect  
18 to transmission.

19 In his speech that I referred to earlier,  
20 the chairman's speech, he stated that Hydro has  
21 budgeted over \$800 million for a transmission system  
22 upgrade.

23 I know we have heard about this in Panel  
24 2 as well. Mr. Snelson, I believe it was your  
25 testimony when you talked about integrating NUGs into

1 the Hydro system. You stated that:

2 Hydro had to pay more attention to  
3 encouraging non-utility generation in the  
4 right locations and in locations that  
5 will reduce transmission requirements  
6 rather than increase transmission  
7 requirements.

8 Do you recall that testimony?

9 MR. SNELSON: A. Yes, I do.

10 Q. Would it be a fair characterization  
11 of your testimony with respect to transmission that at  
12 present there is a considerable amount of uncertainty  
13 with respect to transmission limitations in the  
14 province and where NUGs can and cannot be located?

15 A. Clearly, there is uncertainty, but I  
16 believe the thrust of my evidence was that in the long  
17 term the transmission system can be adjusted to  
18 accommodate non-utility generation wherever it locates,  
19 and that in the 1990s because of long transmission  
20 approval times, in addition to the construction times,  
21 that the flexibility to adjust the transmission system  
22 to accommodate is limited.

23 Q. And I believe the lead time for  
24 transmission was six to ten years; is that fair?

25 A. I believe the figures I used were

1 five to ten years.

2 Q. Five to ten years?

3 A. That's not significantly different.

4 Q. Can you tell me, Mr. Snelson, in  
5 screening NUG proposals to date has Hydro been forced  
6 to reject sound NUG proposals because of transmission  
7 limitations?

8 MR. VYROSTKO: A. Yes, we have.

9 Q. Can you give me the locations of  
10 those?

11 A. I can say that they have been in the  
12 northeastern region.

13 Q. Is that the only Hydro region?

14 A. Northwestern region as well.

15 Q. So those are the only two?

16 A. I believe where we have actually  
17 turned down proposals -- there may be -- we may have  
18 also turned down a proposal in the western region as  
19 well.

20 Q. It was restricted to those three  
21 regions?

22 A. I believe so.

23 Q. How about downsizing of a NUG  
24 proposal because of transmission limits? And by this I  
25 mean you get in a proposal that would otherwise be

1 viable for 150 megawatts and you turn it around and say  
2 we can't take 150 but we can take 5?

3 A. I think that through the evidence  
4 that I have put forward so far we talk about optimizing  
5 of projects and looking at the necessary size of  
6 project in some cases to make it happen.

7 Yes, we have downsized projects to allow  
8 them to fit into the system.

9 Q. And this downsizing, this was for  
10 transmission issues specifically, was it?

11 A. There has been some downsizing for  
12 transmission issues.

13 THE CHAIRMAN: Could you just remind me  
14 of how many regions there are? I have forgotten.

15 MR. VYROSTKO: There are 5 wholesale  
16 regions.

17 THE CHAIRMAN: And so 3 out of the 5 you  
18 rejected NUGs for transmission reasons; is that right?

19 MR. VYROSTKO: That's correct.

20 MR. RODGER: Q. Can you tell me, has  
21 there been any constraints around the Napanee area,  
22 Belleville and Kingston area?

23 THE CHAIRMAN: Isn't that getting a  
24 little site specific?

25 [10:54 a.m.]

1 MR. RODGER: Well, I could expand it to  
2 say eastern Ontario. (laughter)

3 MR. VYROSTKO: What has happened in the  
4 eastern region just very recently is that we have had  
5 some developers come and talk to us about proposals in  
6 that region. And we have said that as a result of  
7 where we are with respect to the transmission, we can't  
8 give them an answer whether we can, in fact, take those  
9 projects, but so far, that is not what we call a  
10 proposal that we have received.

11 MR. RODGER: Okay.

12 MS. PATTERSON: Could you refresh my  
13 memory, how many regions are there altogether?

14 MR. VYROSTKO: There are five wholesale  
15 regions. Since we have mentioned four, the fifth one  
16 is central region.

17 MR. RODGER: Q. Mr. Vyrostkco, has Hydro  
18 advanced the construction of transmission facilities to  
19 accommodate a NUG proposal?

20 MR. VYROSTKO: A. Yes, transmission  
21 facilities have been advanced to accommodate, amongst  
22 other things, non-utility generation projects.

23 Q. When you say "among other things", it  
24 is not specifically just for the NUG in question then?

25 A. I don't believe it was specifically



1 just for the non-utility generation project there.

2 Q. That was part of the consideration, I  
3 take it?

4 A. Typically, if we would be advancing a  
5 transmission facility, the bottom line requirement  
6 there is that we have already identified the need for  
7 the transmission facility. And a NUG coming in earlier  
8 than when we need it, we would advance the transmission  
9 facility.

10 So we have advanced it because the NUG  
11 has been there, but the need for it has been identified  
12 for other reasons.

13 Q. Well, would Hydro advance the  
14 construction of transmission facilities solely to  
15 accommodate a NUG?

16 A. Depending on the circumstances, yes.

17 Q. And how would that be costed in to  
18 the avoided cost for NUGs? Would the NUG pick up the  
19 tab for that or would the ratepayers?

20 A. Typically, the non-utility generator  
21 would pick up that cost.

22 Q. Okay. Mr. Snelson, if I could ask  
23 you a question of clarification, if you could turn to  
24 page 3, please, of Exhibit 335. And this is from  
25 Volume 67, page 12060. Go down to line 17, I would

1 just like to read a few sentences. This is talking  
2 about transmission limits generally on the system.

3 On line 17, it reads:

4 "The fifth and last transmission limit  
5 that we have identified is one that runs  
6 through the Metropolitan Toronto area,  
7 generally to the north of the  
8 Metropolitan Toronto area, and you can  
9 think of it as being limiting to flows  
10 that sort of cross Yonge Street.

11 There are several existing transmission  
12 lines at 500 kV and 230 kV in that area,  
13 and the flow that is of concern is that  
14 at times that transmission is fully  
15 loaded or will be fully loaded from the  
16 east to the west, and that can affect  
17 non-utility generation to the east of the  
18 Metropolitan Toronto area over to  
19 Ottawa."

20 So the problem you are identifying here  
21 is an east to west problem, correct?

22 MR. SNELSON: A. That is correct.

23 Q. Now, I also wonder if you could turn  
24 to page 5, and this is a response to AMPCO  
25 Interrogatory 2.24.9. And just over the page, on this

1       interrogatory, there is one section of the answer  
2       entitled, "Cherrywood transfer east towards Cataraqui".

3               And I take it that the problem here is a  
4       limit that goes west to east; is that correct?

5               A. Can I just read that for a second?

6               Q. Sure.

7               THE CHAIRMAN: While he is reading it, we  
8       can give it an interrogatory number. It will be No.  
9       33?

10              THE REGISTRAR: 321.33.

11       ---EXHIBIT NO. 321.33: Interrogatory No. 2.24.9

12              MR. RODGER: Thank you.

13              MR. SNELSON: Yes.

14              MR. RODGER: Q. And just to be clear,  
15       Cherrywood, that is in Scarborough, isn't it?

16              MR. SNELSON: A. Yes. That is in  
17       towards the eastern end of the general Metropolitan  
18       Toronto area. I am not sure that specifically it is in  
19       the Borough of Scarborough.

20              Q. Okay. I just wonder if you could  
21       explain to me how both these limits apply, how you can  
22       have west/east constraints and also east/west  
23       constraints.

24              A. Well, they, to some degree, address  
25       different time periods. They also are geographically

1 different locations. The flow that is discussed in the  
2 Cherrywood transfer east towards Cataraqui is a flow  
3 that is east of Cherrywood.

4 The flow that is being discussed with  
5 respect to the transmission that I was discussing is a  
6 flow that is between the Cherrywood sort of area and  
7 the area that is towards the west of Metropolitan  
8 Toronto. So we are talking about different interfaces.

9 I think the big point is that we are  
10 talking about different periods of time, different  
11 degrees of development of the transmission system and  
12 different degrees of development of the generation  
13 system.

14 So, for instance, the Cherrywood transfer  
15 east discussion talks about transmission lines that are  
16 going to be constructed in the early 1990s that will  
17 relieve that problem. So that is in an early 1990s'  
18 problem.

19 The addition of generation at Darlington  
20 alters the balance of east to west transfers and west  
21 to east transfers. And so generally speaking, any  
22 point on the system that is west of Darlington will see  
23 a big influx of power from the east as the Darlington  
24 generating station comes into service. So that will  
25 tend to reduce problems of transfers to the east.

1           The problems that we are talking about  
2 across the north of Metropolitan Toronto are sort of  
3 mid to late 1990s' problems. So we are talking about  
4 different time periods, different developments in the  
5 transmission system and different developments of the  
6 generation system.

7           Q. These examples we have just talked  
8 about, do they also show that transmission problems are  
9 dynamic, they are changing?

10          A. Certainly.

11          Q. If they are changing, would you agree  
12 that it is very difficult to predict where the problems  
13 are going to be down the road?

14          A. It is not easy but that is the  
15 function of transmission system planning. And through  
16 load forecasts and the forecasts of loads by region and  
17 through plans for generation and transmission  
18 additions, then that future situation is forecast and  
19 is planned for. So, it is uncertain, yes, but it is  
20 planned for.

21          Q. I guess my concern is that -- let's  
22 take a situation where you tell an independent power  
23 producer today - you say yes, location 'X' is an  
24 appropriate place for your NUG. There's no  
25 transmission problems. But if constraints change from



1 time to time, maybe two years down the road, that NUG  
2 is going to be in a location where there is a problem,  
3 there is a transmission problem. And with Hydro's own  
4 equipment, they can say, well, we are just not going to  
5 rely on that power. We can adjust for it.

6 Is Hydro bound to keep buying the power  
7 from the NUG and is that going to create further  
8 problems for the transmission system? That is the  
9 concern.

10 A. I think we would try in both the case  
11 of an Ontario Hydro generating plant and a non-utility  
12 generating plant to predict that it will be placed in a  
13 situation where transmission will not be a constraint  
14 and to build the transmission in time so that it can  
15 accommodate that plant, and in both cases, that is the  
16 objective.

17 Q. Is this last constraint that you  
18 talked about in your evidence in-chief for this panel,  
19 is that a new development?

20 A. The constraint through the middle of  
21 the Metropolitan Toronto area?

22 Q. Yes.

23 A. It is a constraint that has been  
24 predicted for some time. It was certainly known at the  
25 time the Demand/Supply Plan was written. And there is

1 a planning process in place to address that and the  
2 Sudbury to Toronto constraints that I talked about  
3 which is called the "Sudbury Toronto Area Transmission  
4 Reinforcement", STATR. It has not quite start but it  
5 is very close.

6 Q. In that situation that I described,  
7 the hypothetical if you put in a NUG, the transmission  
8 is fine now and you have a problem a couple years down  
9 the road, what do you do in that case? Do you continue  
10 to purchase electricity from the NUG and shut down the  
11 Hydro system that would also be perhaps causing a  
12 problem on that line? I guess I am unclear as to what  
13 you do in that situation if that develops.

14 A. I think it would depend on the  
15 circumstances.

16 Q. Well, in the hypothetical, you locate  
17 this NUG by a near transmission facility and it is  
18 clear now. It becomes the problem. Do you shut down  
19 that NUG or tell the independent power producer, we  
20 just can't take any more power from you right now  
21 because of this problem and we won't be able to take  
22 any until it is rectified?

23 A. In the ultimate, we have clauses in  
24 our contracts which permit us to shut down NUGs if they  
25 are a danger to system security or to safety. I would

1 not expect those clauses to be exercised for any very  
2 large proportion of time. And there are other ways  
3 which one may be able to address the problem if it was  
4 to be a continuing problem.

5 Q. So if Hydro maintains that option in  
6 the contracts, I take it if that needed to be done, the  
7 NUG gets shut down and the NUG just doesn't get paid  
8 until the power can be brought back on line again; is  
9 that correct?

10 MR. VYROSTKO: A. If, in fact, we shut a  
11 NUG down due to system requirements, they would not get  
12 paid, that is correct.

13 Q. All right. Thank you.

14 I would like to turn now to reliability  
15 of NUGs - I have a few questions - and particularly  
16 incapability factors.

17 Mr. Brown, I believe, in your evidence,  
18 you testified that for high-efficiency cogeneration,  
19 the capability factor is 80 per cent is that right?

20 MR. BROWN: A. That's correct.

21 Q. And the incapability aspect of that  
22 is 5 per cent for forced outage rates, 10 per cent  
23 derating of steam and 5 per cent planned outages; is  
24 that right?

25 A. That is correct.

1 Q. Now, this leaves open the question of  
2 incapability for other NUGs. And I just want to go  
3 through a few parts of Hydro's evidence. There seems  
4 to be a few figures at odds and I just want to see if  
5 you can clarify it for me.

6 First, if you could turn to page 6 of  
7 Exhibit 335, and the very last line of that page. This  
8 is page 10 of Exhibit 83. Under the heading, "Capacity  
9 Factor and Dependability", the last sentence read:

10 The dependability assumed for all  
11 thermal facilities is 90 per cent.

12 And if you now go over to the next page,  
13 page 7 of Exhibit 335, which is page 40 of Exhibit 83,  
14 under Section A3.3.3, backup power charge, the first  
15 sentence reads:

16 Cogeneration systems are very  
17 reliable, greater than 90 per cent.

18 First of all, Mr. Brown, does  
19 dependability in Exhibit 83, does that mean the same  
20 thing as capability?

21 A. No. There are different numbers.

22 Q. What does dependability mean?

23 A. Dependability is the amount of  
24 capacity we expect to have on over the peak hour in a  
25 year which is usually our winter peak.

1 Q. What does capability mean then?

2 A. Capability is a number used to  
3 estimate the energy contribution from that NUG.

4 THE CHAIRMAN: Then is it 90 per cent of  
5 80 per cent?

6 MR. BROWN: 90 per cent is dependability.

7 THE CHAIRMAN: No, but then I take 90 per  
8 cent of 80 per cent, is it?

9 MR. BROWN: No. They are independent.

10 THE CHAIRMAN: They are independent.

11 MR. RODGER: Q. Would it be fair to the  
12 characterize dependability as 1 minus DAFOR?

13 MR. BROWN: A. I believe for an Ontario  
14 Hydro station, that might be appropriate.

15 Q. Why wouldn't it be appropriate for  
16 NUGs?

17 A. The numbers I am using, I am trying  
18 to use Ontario Hydro terminology to incorporate NUG  
19 reliability and capability. The steam derating factor  
20 which is included in what we called a DAFOR is an  
21 annual number. It essentially reflects the fact that  
22 these high efficient thermal-matched non-utility  
23 generators will not be operating at full load during  
24 the summer periods, but we do expect over the winter  
25 peak that they will be operating at full load.



1 Q. So the steam derating is planned;  
2 whereas in traditional terminology, the DAFOR means a  
3 sudden outage, an unplanned outage; is that fair?

4 A. The DAFOR is essentially a forced  
5 outage rate that incorporates forced outages that  
6 completely shuts down the unit and forced deratings on  
7 the unit.

8 What I have incorporated in my number is  
9 the forced outages plus the steam derating factor which  
10 is not really a forced outage. It is following the  
11 process demand of the industry.

12 Q. Just so I am clear, with the steam  
13 derating, that part is planned. They know it is going  
14 to be down every summer?

15 A. It is not planned. The unit is not  
16 running at full load. It is following the steam  
17 demand. It could be shut down for Christmas holidays  
18 that we shut it off, but during the summer, there is no  
19 thermal heating required in the building, so the  
20 cogenerator would have to operate it at less output and  
21 then be derated by a certain factor.

22 I would expect an individual industry  
23 would be able to predict this steam following, I think  
24 is the terminology, for a particular year, but there is  
25 an element of uncertainty in there.

1 MR. RODGER: Just give me a minute,  
2 please, Mr. Chairman.

3 [11:15 a.m.]

4 Q. Just let me take you through a few  
5 parts of your evidence and see if I can get clarified  
6 on this.

7 Could you turn to page 8, please, of  
8 Exhibit 335? And this was a response to Interrogatory  
9 2.2.22. Perhaps we should give that a number.

10 THE CHAIRMAN: 2.2.22?

11 MR. RODGER: Yes.

12 THE REGISTRAR: 321.34.

13 ---EXHIBIT NO. 321.34: Interrogatory No. 2.2.22.

14 MR. RODGER: Q. This document is  
15 entitled "1990 Forecast of Reliability Indices For Use  
16 in Corporate Planning Studies", dated April, 1991.

17 I believe this document is used for  
18 corporate planning purposes at Hydro; is that correct?

19 MR. SNELSON: A. Yes, it is.

20 Q. And certainly the NUG plan is a key  
21 part of the overall system planning, I take it?

22 A. It is an important part of our system  
23 planning.

24 Q. On page 9 you have Table 13 from that  
25 report, and this shows the forecast of incapability

1 factor for the median load, and this is for the thermal  
2 stations, CTUs, and this shows a long-term incapability  
3 factor of 10 per cent. Is that a fair reading of it,  
4 what that means?

5 A. Yes, that is correct.

6 Q. Now, in this case, then, Mr. Brown,  
7 you are saying that that doesn't mean 10 per cent --  
8 or, sorry, 90 per cent dependability, because you are  
9 saying that "dependability" and "capability" are  
10 different things?

11 MR. BROWN: A. First of all, my  
12 statement was in regard to my non-utility generation  
13 incapability forecast where I am trying to bring NUG  
14 terminology into Hydro terminology, and maybe Mr.  
15 Snelson will comment on page 9.

16 Q. Maybe before Mr. Snelson answers  
17 that, why could you not have a consistent terminology?

18 A. Hydro units -- Ontario Hydro units do  
19 not have process requirements.

20 Q. And that's the only reason?

21 A. That's correct.

22 Q. Sorry, Mr. Snelson?

23 MR. SNELSON: A. Can you just repeat the  
24 specifics of your question?

25 Q. Well, this Table 13 shows 10 per cent

1       incapability, and I am wondering whether that means the  
2       same thing as Exhibit 83 when it talked about a 90 per  
3       cent dependability for all thermal units.

4               A. "Incapability" is defined in this  
5       document as being the portion of time that the unit is  
6       unavailable or the equivalent portion of time the unit  
7       is unavailable in the year. That is not exactly the  
8       same idea as Mr. Brown's "dependability".

9               THE CHAIRMAN: What do you understand  
10       "dependability" to be?

11              MR. SNELSON: I believe Mr. Brown  
12       indicated that "dependability" was -- in his NUG  
13       forecast was the expected output of the unit at the  
14       time of winter peak, and perhaps he could confirm that.

15              MR. BROWN: That is correct. The  
16       incapability factors in this exhibit are used to  
17       calculate energy, and dependability is used to  
18       calculate the capacity over the peak hour of the year,  
19       and the two are separate studies that are done by  
20       System Planning.

21              MR. SNELSON: I would comment that we are  
22       moving away from the use of the dependability number  
23       that is given in the NUG plan towards the use of the  
24       incapability factors that are shown on, I believe, the  
25       next page of our exhibit.

1 MR. RODGER: Q. Table 14?

2 MR. SNELSON: A. Table 14, which is on  
3 page 10 of your Exhibit 335, which is in the direction  
4 of increasing the degree of consistency between the way  
5 in which we deal with non-utility generators and the  
6 way in which we deal with our own generating capacity.

7 Q. And certainly this table which is for  
8 natural gas-fired cogeneration NUGs, this certainly  
9 shows an incapability factor for NUG cogen of 20 per  
10 cent and forced outage rate of 15 per cent; is that  
11 right?

12 MR. BROWN: A. The DAFOR in this  
13 particular case is, as I mentioned, a 5 per cent forced  
14 outage rate and a 10 per cent steam derating.

15 MR. SNELSON: A. That is shown in the  
16 notes to the table.

17 Q. Could you tell me, Mr. Brown, where  
18 do these figures come from in Table 14? How do you  
19 determine this?

20 MR. BROWN: A. It is a review of U.S.  
21 experience, it is a look at Ontario Hydro's own  
22 estimate of combined-cycle technology reliability, and  
23 unfortunately there is very little Ontario information  
24 to support this at this time. We are working on  
25 improving that.



1 Q. So certainly it just didn't come --  
2 Table 14 didn't arise out of Hydro's own experience; it  
3 is entirely looking to other jurisdictions and your own  
4 estimates?

5 A. Combined-cycle technology is new to  
6 Ontario.

7 Q. Now, do I understand it correctly  
8 then that the Table 14 data for your incapability  
9 factor, that applies to all types of NUGs, be they high  
10 efficiency or low efficiency?

11 A. These are for thermal-matched  
12 non-utility generators.

13 Q. How about non-thermal matched NUGs?

14 A. As I mentioned to the previous  
15 Intervenor, we are still looking at that type of  
16 non-utility generator, and we expect the number to be  
17 less than 20 because the --

18 Q. Less than 20?

19 A. Because the process derating is not a  
20 significant factor in the output of those units.

21 Q. When do you think you will have those  
22 figures determined for the lower efficiency  
23 cogeneration?

24 A. They will have to be developed to  
25 produce 1991 NUG plan, initial estimate. Again, we

1 don't have a lot of information to support that.

2 The 5 per cent planned outage and 5 per  
3 cent forced outage is pretty well industry standards  
4 for Ontario Hydro and all other utilities. It is the  
5 impact of the process on that number that we do not  
6 have a lot of data to support.

7 Q. Maybe you could help clarify another  
8 matter.

9 On this Table 14 we have got the DAFOR of  
10 15 per cent, and you have said how that's broken down.  
11 If you could turn over to the next page, please, page  
12 11 of Exhibit 335, and this is taken from Volume 18,  
13 page 3221, and it is Mr. Taborek's evidence, and from  
14 line 12 the question was asked:

15 I am interested in the forced outage  
16 rates assigned to the various units  
17 and --

18 Answer: The NUG units?

19 Question: Sorry?

20 Answer: The various NUG units.

21 Question: Yes.

22 Answer: 10 per cent.

23 Question: 10 per cent?

24 Answer: Yes.

25 Could you tell me what the correct figure

1 is, given this testimony in Table 14?

2 MR. SNELSON: A. Perhaps I can deal with  
3 that.

4 Q. Okay.

5 A. I believe that Mr. Taborek was  
6 discussing the reliability studies that went into  
7 determining the 24 per cent reserve requirement, and  
8 that used earlier versions of a variety of sources of  
9 data than the 1991 forecast of outage indices that we  
10 were just looking at, and he was discussing the numbers  
11 that were in use at that time.

12 The numbers that would be used in the  
13 reliability model and reliability studies that would be  
14 done today would be those that were shown in the tables  
15 that we have just been looking at.

16 Q. All right. How does this 5 per cent  
17 forced outage rate, how does that compare with Hydro's  
18 hydraulic units?

19 A. The interrogatory that you referred  
20 to,--

21 Q. Yes?

22 A. --which I believe was 2.2.22, also  
23 has tables in it for hydroelectric units, which is the  
24 forecast for hydroelectric units, and that is based  
25 upon past experience and that shows the DAFORs,

1 "derating adjusted forced outage rates", for hydraulic  
2 units in a number of different groups, but the  
3 composite of them all is in the range of 2-1/2 to 4 per  
4 cent.

5 Q. Are there any higher than that?

6 A. There is a Group B, which for a few  
7 years is forecast to have an outage rate of 4.8 per  
8 cent.

9 Q. Would it be fair to say that out of  
10 all the forms of generation generally speaking the  
11 hydroelectric are the most reliable?

12 A. Hydroelectric generating units are  
13 certainly mechanically very reliable.

14 Q. And that 4.8 per cent, that is very  
15 close to the 5 per cent that you are anticipating that  
16 is the DAFOR rate for NUG cogen; correct?

17 A. 4.8 is very close to 5.

18 Q. Is that reasonable to have those  
19 estimates, you have a long history of hydro electric,  
20 very reliable, 4.8 per cent; you have a new technology  
21 you don't know much about and you are anticipating that  
22 that forced outage rate is going to be 5 per cent?

23 A. Well, combustion turbine units are  
24 not a new technology, and I'm afraid I couldn't  
25 particularly comment on whether -- the comparison, you

1 are looking at two very different sorts of technology.

2 MR. RODGER: This might be a good time to  
3 take a break, Mr. Chairman.

4 THE CHAIRMAN: All right. We will break  
5 for 15 minutes.

6 THE REGISTRAR: The hearing will recess  
7 for 15 minutes.

8 ---Recess at 11:28 a.m.

9 ---On resuming at 11:50 a.m.

10 THE REGISTRAR: Please come to order.  
11 This hearing is again in session. Be seated, please.

12 THE CHAIRMAN: Mr. Campbell?

13 MR. B. CAMPBELL: Mr. Chairman, in  
14 speaking to Exhibit 333 this morning I clearly misspoke  
15 myself. I don't believe the Panel 6 "Statements of  
16 Concerns" have been required to be filed yet. That  
17 date was extended.

18 I expect there has been a wide  
19 distribution of Exhibit 333, and I know that for some  
20 people it just hasn't arrived yet. We are getting some  
21 copies. I have asked that some copies come up today,  
22 and we will make sure that the distribution is wide and  
23 appropriate, as I expect it already has been. I just  
24 don't have the details.

25 THE CHAIRMAN: Thank you. Mr. Rodger?



1 MR. RODGER: Thank you, Mr. Chairman.

2 Q. I have one follow-up question with  
3 respect to transmission constraints which I overlooked  
4 when I went through that section first.

5 When we talked about how some NUGs were  
6 downsized because of transmission constraints what  
7 regions were those proposals in?

8 MR. VYROSTKO: A. I believe they were in  
9 northwestern region and northeastern region.

10 Q. But not the western region?

11 A. I don't believe so.

12 Q. Okay. I take it then the central  
13 region hasn't been identified in any of my questions  
14 with respect to transmission, so there are no problems  
15 in that region with respect to NUG projects being  
16 either rejected or downsized; is that right?

17 A. Again, I think it depends on the  
18 location. There in fact could be some problems,  
19 depending on where the location is.

20 Q. So there could be some --

21 THE CHAIRMAN: You are talking about the  
22 future, not the past?

23 MR. VYROSTKO: That's correct, the  
24 future, yes.

25 MR. RODGER: Q. But to date there has

1       been none in the central region?

2               MR. VYROSTKO: A. No, that's correct.  
3       There have been no problems to date.

4               Q. Thank you. Just a couple of other  
5       questions with respect to forced outage rates.

6               Could you tell me, Mr. Snelson, what  
7       forced outage rate is Hydro using for its various types  
8       of NUGs in the system reserve studies?

9               MR. SNELSON: A. Generally speaking, the  
10      system reserve studies were used for all forms of  
11      generation, the most recent set of forecasted  
12      reliability indices that are current, the most recent  
13      at the time at which studies were being set up to be  
14      performed.

15              Q. So is there a number then for...?

16              A. The numbers that would be used in  
17      studies done today are those in your response to  
18      Interrogatory 2.2.22 that we were discussing.

19              Q. And that then is the 15 per cent  
20      figure, the 5 per cent for forced outages and 10 per  
21      cent to the steam process derating?

22              A. I believe that's the case.

23              Q. What about the straight major supply  
24      NUGs that don't have the steam component?

25              A. I don't believe that we have had to

1 do any reliability studies where they have been  
2 separately identified as yet.

3 As Mr. Brown has said, we will be  
4 addressing in future editions of this corporate  
5 prediction what we would predict as being the  
6 reliability performance of those sorts of units.

7 Q. Lastly on this subject, does Hydro  
8 have any data on the forced outage rates and the  
9 maintenance outage factors for waste heat steam boilers  
10 and their auxiliaries for cogeneration units?

11 MR. BROWN: A. Our data is on the  
12 overall system, not individual components. The  
13 reliability numbers we are quoting are for the entire  
14 system, so we do not have information on a waste heat  
15 recovery boiler.

16 Q. You don't break it down to that  
17 specific?

18 A. Not yet.

19 Q. Do you plan to do that?

20 A. Our plans right now are just to get  
21 the data in terms of forced outages and planned outages  
22 and availability. I think it is very important to  
23 start breaking down, much like utility systems do, in  
24 the future.

25 The North American Electric Reliability

1 Council has now requested utilities to report NUG data,  
2 and that would be one component of that. As of August  
3 of this year, no NUGs are in that data base yet.

4 Q. Have you got any kind of estimate at  
5 all how long it's going to be before that data is  
6 available? Are we talking five years, ten years? Is  
7 it possible to guesstimate at this stage?

8 A. I can't.

9 Q. It could be a long, long way off?

10 A. In terms of producing reliability  
11 indices, we are just getting the aggregate for the  
12 system.

13 Q. So would you agree with me it could  
14 be a long, long way off?

15 A. That's correct.

16 THE CHAIRMAN: Weaving through this  
17 discussion is the absence of data which I must say  
18 surprises me a little bit.

19 There aren't that many projects in the  
20 number of projects that we are talking about. Is it  
21 because you haven't asked for the data, or is it  
22 because it hasn't been furnished to you, or why is it  
23 you haven't got the data that you think you need to do  
24 some of these?

25 I am not talking about this particular

1 question, but it has been sort of a constant problem in  
2 many of the questions you have been asked.

3 MR. BROWN: To start with, a lot of the  
4 proponents feel that detailed information is  
5 confidential and they're reluctant to give it out as a  
6 general rule. We are trying to take this information  
7 and aggregate it to provide information.

8 In 1982 we didn't have any NUGs selling  
9 to us, so there is really no information, and it wasn't  
10 until 1989 we started seeing large units on the system.  
11 They are having teething problems, so it is difficult  
12 to get data off that. The ones that were in service  
13 that we mentioned, the historical load displacement,  
14 since they weren't selling to us we had no information  
15 of our own and in general the proponent didn't keep  
16 that information either or was reluctant to give it to  
17 us.

18 MR. RODGER: Q. Perhaps I could follow  
19 up on that point.

20 Why doesn't Hydro make it a condition of  
21 the contract that the NUGs are going to provide this  
22 information? If you say they are unwilling to because  
23 of confidentiality or whatever, why doesn't Hydro just  
24 make it a condition of the contract?

25 MR. BROWN: A. My comment was based on



1 the past, and I think one of the reasons was we never  
2 asked for it.

3 Since now I am starting to collect this  
4 information, recognizing its importance, I have asked  
5 even the historical load displacement generators for  
6 this information, and not one has said they would not  
7 provide this information.

8 Q. So is that request now part of every  
9 contract that Hydro will enter into with a NUG from  
10 here on in, will have that request?

11 A. It's not in the contract, but I  
12 remind you that we have other agreements with these NUG  
13 proponents in addition to the contract. So it is not  
14 in the contracts, and to date NUG proponents are  
15 willing to give us this information.

16 Q. Would you agree that it would be a  
17 good idea to have it in the contract so that nothing is  
18 left to chance and you know you are going to get the  
19 information?

20 A. We considered that option, and our  
21 decision so far, since we haven't had a problem, is we  
22 are going to leave that to the operating agreement with  
23 the non-utility generator.

24 THE CHAIRMAN: I am a little confused. I  
25 think you said a few moments ago there was some

1 information that was not provided because it was  
2 confidential, and then you said information hasn't been  
3 refused and will be forthcoming.

4 Where is the line drawn?

5 I would think that most of the  
6 information that we have been talking about of outages  
7 and so on, I really don't understand why it would be  
8 confidential.

9 MR. BROWN: It is confidential between  
10 two people who may be competing. Say, a pulp and paper  
11 industry may not want to share their costs of  
12 production with their next door neighbour.

13 In that regard, they don't want somebody  
14 else to find out about it, but I think they're willing  
15 to provide it to us. Before '88 we weren't asking for  
16 it, and they weren't keeping it.

17 [11:58 a.m.]

18 THE CHAIRMAN: So, it is not a question  
19 of not providing it to you. It is a question of you  
20 not disseminating it. That is the confidentiality.

21 MR. BROWN: That is what is happening  
22 now, that is correct. And the confidentiality issue is  
23 still a big issue in the United States on them trying  
24 to collect the data because I could use that kind of  
25 information if it was available, but that is just not

1 around either.

2 THE CHAIRMAN: I see.

3 MR. RODGER: Q. One final question on  
4 this point. In terms of NUG cogenerators that are on  
5 the system now, how about the performance data for  
6 those units?

7 MR. BROWN: A. This information was --  
8 Interrogatory 5.14.141, which I believe already has an  
9 exhibit number, provided some information.

10 Q. Could I get that number again,  
11 please?

12 A. Sorry, 5.14.141.

13 Q. Thank you.

14 THE CHAIRMAN: That is 321?

15 THE REGISTRAR: 321.15, Mr. Chairman.

16 THE CHAIRMAN: Thank you.

17 MR. RODGER: Q. I wonder if you could  
18 turn to page 15, please, of Exhibit 335. This is AMPCO  
19 Interrogatory 5.24.13.

20 Can I have a number, please?

21 THE REGISTRAR: 5.34 -- what is the last  
22 digits?

23 MR. RODGER: 13. 5.24.13.

24 THE REGISTRAR: Thank you.

25 That will be 321.35.

1 MR. RODGER: Thank you.

2 ---EXHIBIT NO. 321.35: Interrogatory 5.24.13.

3 MR. RODGER: Q. The first part of this  
4 question states:

5 Is it technically and environmentally  
6 feasible to operate the gas turbine  
7 generator part of a cogeneration unit  
8 without producing steam? Are all  
9 cogeneration proponents required to  
10 operate in this mode if there is no  
11 demand for steam in their plan?

12 And if you go down to the second  
13 paragraph of the answer, it states that:

14 It is technically feasible to operate  
15 a gas turbine without producing steam.

16 I wonder if you could tell me what impact  
17 does this have on the cost of producing a kilowatthour  
18 of electricity for these units that have no steam  
19 demand.

20 MR. BROWN: A. I don't believe we  
21 studied that particular scenario. Our evidence to date  
22 would suggest that in the past when we did the 1990 NUG  
23 plan, they needed this high efficiency to be viable.  
24 The exact numbers, I am not sure.

25 Q. Would it be fair to say that

1       certainly the cost would go up?

2                   A.   That is correct.

3                   Q.   Could you tell me, Mr. Brown, how  
4       many megawatts of cogeneration out of the 1,957  
5       megawatt figure that we just received - that is for  
6       industrial cogen - how much of that can be operated  
7       with no steam demand? I should have put no demand for  
8       processed steam.

9                   THE CHAIRMAN: Just for the record, the  
10      1,957 refers to Exhibit 331B, I take it?

11                  MR. RODGER: Yes. Thank you, Mr.  
12      Chairman.

13                  THE CHAIRMAN: Column F.

14                  MR. BROWN: As a minimum, 818 megawatts  
15      could be provided without using steam. These are the  
16      large proposals that have accepted rate offers with  
17      Ontario Hydro. These generally are not thermally  
18      matched and have been designed such that they do not  
19      have to provide processed steam if that was a condition  
20      at the time.

21                  In addition to that, even the thermal  
22      matching units, assuming combined-cycle technology,  
23      could shut off the steam turbine and just run a gas  
24      turbine and exhaust the heat to atmosphere and it is  
25      possible, I would think, that they could even bypass



1 the process and run the whole unit and somehow condense  
2 the steam if that is so designed.

3 MR. RODGER: Q. Okay. So that is 818  
4 megawatts for no demand for processed steam.

5 How about --

6 THE CHAIRMAN: I don't get paid to do  
7 this, but would why wouldn't it be the Column 8, 791,  
8 in that exhibit?

9 MR. BROWN: 791 is the addition above  
10 thermal matching. And since these large proposals are  
11 built with a condenser, they are able to bypass the  
12 process and condense the steam without actually sending  
13 it to process. So the full output of the unit could be  
14 run at any one time. In that mode, they are  
15 essentially a major supply NUG, a combined cycle with  
16 no cogeneration.

17 THE CHAIRMAN: Well, I thought that is  
18 what you are being asked for, how much would not have  
19 any steam component in it; isn't that right?

20 MR. BROWN: Yes. The thermal matching  
21 portion of that, the 111, for the large designs, they  
22 can bypass that process and still produce electricity.  
23 So you can get the full 818 out of those projects even  
24 without cogeneration.

25 THE CHAIRMAN: All right.

1 MR. RODGER: Q. So the 818 megawatts is  
2 with no demand for processed steam.

3 How about if the --

4 THE CHAIRMAN: That is the figure in  
5 Column B; is that right?

6 MR. BROWN: That is correct.

7 MR. RODGER: Q. How about if the  
8 processed steam demand is reduced 50 per cent?

9 MR. BROWN: A. The 818 was under the  
10 assumption of zero process. For these particular  
11 projects, the process does not affect the output. They  
12 can essentially vary the output to process without  
13 changing the megawatts. It is either going into the  
14 process or it is going into a condenser and they can  
15 control that.

16 Q. I think, Mr. Brown, I am referring to  
17 the cogeneration units that have a higher percentage of  
18 steam. It is as part of their operation.

19 And if you reduce that by half, how many  
20 of those NUGs can run with only half the steam load?

21 A. It would depend on the design in that  
22 particular case. Like I mentioned, they can always run  
23 the combustion turbine to produce the megawatts. What  
24 they have trouble with, especially as the steam load  
25 increases, is how much of the steam turbine they can

1 run.

2 It is largely a function of how much  
3 condensing power they have. If they can condense the  
4 whole output of the steam turbine, they can get a full  
5 output. If the condenser is designed for 50 per cent  
6 process, 50 per cent waste, then that will derate for  
7 sure.

8 MR. B. CAMPBELL: Mr. Chairman, just  
9 while my friend is conferring with his advisor, do you  
10 have adequate description of what is contemplated when  
11 Mr. Brown is speaking about condensing the steam, that  
12 this makes adequate sense, because we might as well  
13 clear it upright now? And he could explain what the  
14 condenser does and how it is hooked into the system and  
15 the steam flow can go either way, I think, as I  
16 understand his evidence so far, but that only makes  
17 sense if you understand exactly what all of that  
18 entails. And if it will be helpful for him to give a  
19 little more detail on that, perhaps now is a good time.

20 THE CHAIRMAN: I have a rough idea. I  
21 wouldn't want to write an examination on it, but I have  
22 some idea of what they are talking about. (laughter)

23 MR. B. CAMPBELL: Maybe while my friend  
24 is conferring, if Mr. Brown could give a bit more of a  
25 description, I think it may -- there are a couple of

1 different diagrams that help illustrate this I know in  
2 the evidence in various places.

3 But Mr. Brown?

4 MR. BROWN: If we turn to page 35 of  
5 Exhibit 335, there is a --

6 THE CHAIRMAN: Just a minute now.

7 MR. BROWN: One of the overheads I used  
8 in my evidence in-chief, on the bottom is the lower  
9 efficiency cogenerator. And there, it shows steam  
10 being sent to process and steam being sent into the  
11 lake for cooling.

12 And the plant itself is a heat recovery  
13 steam generator which is producing electricity from  
14 steam and a combustion turbine which is producing the  
15 large part of the electricity.

16 That plant can be run independent of the  
17 items on the left, which is a process steam in a  
18 cooling. The only thing changing is how much is going  
19 to process and how much is being cooled through the  
20 lake.

21 So in the worst case, zero processed  
22 steam, the plant can still run at full output, which is  
23 the 886 megawatts I mentioned, and all the steam coming  
24 off the steam turbine could be condensed into the lake  
25 rather than 20 per cent that is shown in this figure.



1                   As the process demands more steam,  
2   thermal energy that is being exhausted into the lake  
3   could then be diverted and used in a process. And if  
4   it is really efficient, there will be nothing going  
5   into the lake and everything going to process. I don't  
6   know if that makes it any better.

7                   MR. B. CAMPBELL: Well, just looking at  
8   that bottom diagram, would it be correct from what you  
9   are saying that where the lower efficiency cogenerator,  
10   that is the kind that is included in the 818 megawatts  
11   that you referred to, if that processed steam was shut  
12   down entirely, if you just kind of remove that  
13   processed steam, what you are saying is that there is  
14   sufficient equipment installed for steam condensing  
15   that it could go through the condenser and thereby be  
16   cooled by the lake water?

17                  MR. BROWN: That is correct, with no  
18   impact on the electricity output.

19                  MR. B. CAMPBELL: Then there would be  
20   presumably other permutations and combinations where  
21   the ability to do that would be entirely dependent on  
22   how much installed capacity there was for steam  
23   condensing.

24                  MR. BROWN: That is correct.

25                  MR. B. CAMPBELL: I hope that is a little



1 bit helpful.

2 MR. RODGER: Q. Well, perhaps this might  
3 illustrate my concern, staying with page 35. For the  
4 typical high-efficiency cogenerator that has 65 per  
5 cent processed steam, could that cogenerator continue  
6 to operate if the processed steam demand fell by 50 per  
7 cent?

8 MR. BROWN: A. Normally, the output  
9 would have to go down. In this particular example, all  
10 the exhaust is going to process, so the unit would have  
11 to derate itself to provide the process with the  
12 required amount. And it is very similar to this  
13 process derating that I used in my incapability  
14 factors.

15 Q. So in that case, the electrical  
16 output would be substantially reduced and the cost of  
17 producing a kilowatthour of electricity would go up in  
18 that scenario; is that fair?

19 A. Per kilowatt it would because  
20 obviously, he has over installed his unit.

21 Q. All right. Just one last point  
22 staying with page 35. Out of that 1957 megawatts, the  
23 revised figure, how many of that amount, how many  
24 megawatts are reflected by this typical high-efficiency  
25 cogenerator that has 65 per cent processed steam or

1 higher?

2 A. It is roughly about half.

3 Q. Okay. Thank you. I wonder if we  
4 could go back to page 15, please, and this is back to  
5 Interrogatory 5.24.13. And the last sentence of the  
6 question reads:

7 Is Hydro prepared to pay a premium  
8 over the negotiated purchase price to  
9 offset the additional cost of generation?  
10 With gas at 2.80 million cubic feet, how  
11 large approximately would the required  
12 premium be?

13 And if you go to the first paragraph in  
14 Hydro's response, it reads:

15 Ontario Hydro does not prescribe any  
16 preferred configuration in any  
17 cogeneration proposal. Hydro is not  
18 prepared to pay any premium over the  
19 negotiated purchase rate should  
20 additional cost be incurred as a result  
21 of decreased or disappearing steam  
22 requirements.

23 If circumstances occurred where a  
24 cogenerator has lost the steam load and the owner  
25 refuses to operate it because the price paid by Hydro

1 wouldn't be enough to meet his costs, under that  
2 circumstance, what would or could Hydro do to ensure  
3 that that electricity is supplied to the system?

4 MR. VYROSTKO: A. First of all, when we  
5 negotiate a contract with a cogenerator, assuming he is  
6 a third party developer with steam on the one side and  
7 electricity on the other, one of the first things that  
8 we try to ensure is that the proponent, the third party  
9 developer, has a long-term steam contract with the  
10 steam host. That then gives us assurance that the  
11 steam host has looked at the overall business of buying  
12 steam from that third party developer and is prepared  
13 to go into that long-term relationship.

14 With that, we then would get into a  
15 long-term contract and the risks, therefore, of the  
16 steam host disappearing rests with the proponent;  
17 therefore, we would not be prepared to, or we haven't  
18 had to, and I don't think we would at this point in  
19 time, do anything with respect to renegotiating that  
20 contract.

21 Q. And what about making up that supply?  
22 If the developer or whoever is in control of the NUG  
23 just says, I am just going to lose too much money on  
24 this, what does Hydro do to make up that supply in that  
25 case?

1                   A. Well, I think in the situation if we  
2                   were to lose a project as a result of whatever on the  
3                   proponent's side, then we have less available capacity  
4                   coming from a non-utility generator out of the -- let's  
5                   assume it is the 3100 megawatts. And so, therefore, to  
6                   bring the level back up, we would be going in, trying  
7                   to get additional megawatts from non-utility  
8                   generators.

9                   The impact is that you have then lost a  
10                  portion of that 3100 due to the failure of that  
11                  project. But at this stage, we believe that because of  
12                  the diversity of supply, the impact on the entire  
13                  system is minimal.

14                 Q. All right. This leads into the next  
15                  question. If you could turn to page 16, please. This  
16                  is Interrogatory 5.24.12, which, I believe, should  
17                  become 321.36?

18                 THE REGISTRAR: That is correct, 321.36.  
19                 ---EXHIBIT NO. 321.36: Interrogatory 5.24.12

20                 MR. RODGER: Q. And this question asks:

21                         Has Hydro performed any studies to  
22                         determine the effect of an industry-wide  
23                         shutdown, say, in the pulp and paper  
24                         industry, on the assumed reliability of  
25                         cogeneration? Shutdowns might occur from

1 industrial action, environmental  
2 considerations, economic conditions and  
3 the like. Please supply the details of  
4 any such studies or if they are not  
5 available, please comment on such  
6 eventualities and their probable impact  
7 on Hydro's system load meeting  
8 capability.

9 And basically, the response says that  
10 a shutdown would not affect Hydro's load meeting  
11 capability even if all the NUG output in that industry  
12 were lost because the generator loss would be offset by  
13 the drop in demand in that industry.

14 Is that a fair characterization of the  
15 response?

16 [12:20 p.m.]

17 MR. VYROSTKO: A. That's correct.

18 Q. And would you agree with me that this  
19 answer presupposes that the pre-shutdown NUG output  
20 closely matches the electrical load of that industry?

21 A. That's correct.

22 Q. Using the example of the pulp and  
23 paper industry, could you tell us the extent that the  
24 NUG output from cogeneration matches the electrical  
25 demand of that industry?



1 A. I would not know that offhand.

2 Q. So do you do that on an industry-by-  
3 industry basis? Is that data available anywhere?

4 A. We do have the breakdown of the  
5 generation by industry sector in Interrogatory 5.9.48.

6 THE CHAIRMAN: 48?

7 MR. VYROSTKO: 48 that's correct.  
8 Four-eight, 5.9.48.

9 THE REGISTRAR: Thank you.

10 MR. RODGER: Q. I will tell you my  
11 concern --

12 THE REGISTRAR: That would be 321.37.

13 ---EXHIBIT NO. 321.37: Interrogatory 5.9.48.

14 MR. RODGER: Q. Because I will tell you  
15 my concern if the NUG output isn't matched with the  
16 electrical demand.

17 You could have a situation where you have  
18 let's say a 50 megawatt cogen unit in a pulp and paper  
19 mill but only 10 megawatts of that goes to the mill,  
20 and you have more megawatts of steam process being used  
21 in the mill than you do have megawatts of electricity.  
22 And let's say, for example, there are poor prices for  
23 paper in the pulp industry so it shuts down. The mill  
24 shutting down could shut down the whole NUG and  
25 therefore Hydro loses the full amount of the NUG, loses

1 the whole 40 megawatts that's going into the system.

2 That's the concern if they're not  
3 matched.

4 MR. VYROSTKO: A. There could be  
5 situations where in a particular circumstance if the  
6 plant were to shut down the availability of the third  
7 party developer or the cogenerator to continue to  
8 operate, as has been said before, would not be there.  
9 So then, in that circumstance the generation would not  
10 be available.

11 DR. CONNELL: One question. In the event  
12 of a bankruptcy and/or a forced sale does Hydro have in  
13 the contracts any purchase rights or rights of first  
14 refusal?

15 MR. VYROSTKO: It depends on the type of  
16 contract that has been negotiated.

17 For instance, when we negotiate -- and  
18 part of negotiations includes one of our financial  
19 assistance options. We would be asking for security,  
20 and typically the security is the plant, the assets of  
21 the plant, and so we would be second to the prime  
22 lender with access to that plant.

23 THE CHAIRMAN: But you don't have  
24 specific buy-back or first right of refusal provisions?

25 MR. VYROSTKO: We -- there are a couple

1 of contracts where in fact we have negotiated a  
2 buy-back of the project, but, generally speaking, that  
3 is not -- that's not the norm.

4 THE CHAIRMAN: To date, in your  
5 experience has this happened? Has any NUG operator  
6 gone out of business and ceased to provide you with its  
7 contracted power?

8 MR. VYROSTKO: No, not one has yet.

9 MR. RODGER: Q. I wonder if you could go  
10 back to page 1, please, of Exhibit 335, back to the  
11 chairman's speech, and the fourth paragraph from the  
12 bottom reads:

13 For this reason we plan in the future  
14 to move away from our current open door  
15 approach towards a bidding process. This  
16 will help us to clearly communicate our  
17 needs to you. We will be asking for bids  
18 in the future to supply specific amounts  
19 of electricity with specific in-service  
20 dates and in specific locations.

21 What is the current practice with respect  
22 to specific in-service dates and specific locations?

23 MR. VYROSTKO: A. Currently, we --  
24 except for this interim moratorium that we have, as we  
25 develop our new guidelines for high-efficiency

1 cogeneration, from last year until that point in time  
2 we have been accepting projects through what we call an  
3 "open door policy". In essence, if a developer has a  
4 proposal he will come in and submit the proposal.

5 The in-service date of that project is  
6 determined by the proponent and the location is  
7 determined by the proponent.

8 Q. So when does Hydro intend to move  
9 then to this system that is being described by the  
10 Chairman?

11 A. We haven't determined when that would  
12 take place. We had to stage this through a number of  
13 activities.

14 The first activity is now developing a  
15 better definition or different definition of  
16 "high-efficiency cogeneration", and then to work with  
17 the industry to have the preferred options being put  
18 forward, and that is the high-efficiency cogen and the  
19 renewables.

20 If we in fact see that those projects are  
21 coming forward in a reasonable way to satisfy our  
22 requirements for the 3,100, we may not need to go to  
23 the competitive bid process. If we find that we are  
24 not succeeding for whatever the reason then we would  
25 then have to look at some competitive bidding process.

1 Q. So for the foreseeable future, at  
2 least, Hydro is going to maintain the open  
3 solicitation?

4 A. I believe that we will be doing that  
5 in the foreseeable future.

6 Q. If I could just ask you perhaps a  
7 more general question, Mr. Vyrostko?

8 You testified that these non-utility  
9 generation contracts, they could be for as long as  
10 fifteen, twenty, thirty even fifty years, and yet we  
11 have heard a lot about how there is just no reliable  
12 data around at this stage in terms of reliability  
13 factors for NUGs and so forth.

14 Isn't Hydro extremely concerned about  
15 relying more and more on this source of power and for  
16 such a long period of time with such little information  
17 available?

18 A. I would like to answer that question  
19 in sort of two ways.

20 On the one hand, I think we said a few  
21 times today that there isn't enough information  
22 available for projects that we have entered into  
23 contracts for, for reliability. They haven't been  
24 around long enough to collect that type of reliability.

25 However, I believe I said in my direct



1 evidence that non-utility generation is not new in  
2 Ontario, and, in fact, is not new to industry because  
3 electricity in Ontario started with private companies  
4 building their own electricity.

5 And I think if we go back and look at  
6 many of those what we call "traditional" non-utility  
7 generators their performance on their units has been  
8 very good, and there is all kinds of examples of  
9 industrial customers who in fact have had these,  
10 whether their hydraulic, whether they're wood waste,  
11 whether they're natural gas-fired.

12 So although we don't have data there is  
13 experience that has shown that they are reliable pieces  
14 of equipment.

15 Q. So you have got enough comfort based  
16 on the past track record with respect to NUGs?

17 A. Based on the past record and the  
18 quality of new equipment being developed by  
19 manufacturers, it has been more reliable in the past so  
20 I do have better comfort, yes.

21 Q. My next question, it is one that I  
22 originally asked Hydro staff at the Clarkson Control  
23 Centre which the Board and several Intervenors visited,  
24 and Mrs. Formusa suggested that I wait and ask this  
25 Panel.

1                   When we were at that site visit we were  
2       advised by Hydro staff of the great importance that  
3       Hydro places on being able to constantly monitor the  
4       output of their various generating stations, and I can  
5       recall we were all taken to a room and we looked out  
6       onto a huge screen and we could see the constantly  
7       changing output of all the various units that Hydro has  
8       on its system.

9                   My question then and today is: How is  
10      Ontario Hydro going to bring that same level of  
11      scrutiny to the various NUGs in the province that Hydro  
12      is proposing by way of its non-utility generation plan?

13                  A. I believe by Ontario Hydro dealing  
14      with major supply NUGs as an option that is similar to  
15      our own options, brings that perspective into being.

16                  I believe we said that major supply NUGs  
17      are in essence similar to Hydro options. They are  
18      larger. Therefore, individually they are now having a  
19      larger impact on their overall option, and therefore on  
20      the system, and therefore, there is that need to  
21      monitor them as we do with any of our options.

22                  Q. So is it Hydro's plan for the major  
23      supply NUGs, would they also be incorporated into this  
24      control screen that we saw in Clarkson?

25                  MR. BROWN: A. I can answer that

1 question.

2 The board you are looking at is all of  
3 Ontario Hydro's large units. There are some units for  
4 Ontario Hydro that aren't shown on there, such as the  
5 Trent River system.

6 It is our intent to put non-utility  
7 generation in the security side of Clarkson. We  
8 already have those in the detailed screens. I am not  
9 sure how far your tour went.

10 There is a particular screen that can be  
11 called up and shows the output of every non-utility  
12 generator that is monitored by the DACS system. At  
13 present we insist that DACS be put on all units above  
14 50 megawatts. There is a grey area between 10 and 50,  
15 depending on how sensitive the system is to that unit.  
16 We can insist on DACS monitoring for those particular  
17 facilities.

18 Q. Did you say the system was DACS  
19 monitoring?

20 A. "Data Acquisition Computer  
21 Sub-system". That's the network that brings the  
22 information into Clarkson.

23 It is a cost the proponent has to pay as  
24 part of the connection cost, and we bring that  
25 information into Clarkson, and all units there -- I

1 think at the time of your tour there probably were four  
2 or five NUG units on the display, and obviously the  
3 system control person responsible for security has to  
4 know the output of NUG units to be able to dispatch the  
5 system and watch thermal and stability limits.

6 And we are working to get all future NUGs  
7 put in there, so they may not be on the big wall board,  
8 but he does have access to all the information.

9 Q. So that monitoring system will apply  
10 to all non-utility generation, regardless of the size  
11 of the project?

12 A. That's not what I said.

13 Q. What was the limit then of DACS?

14 A. It's over 50 megawatts.

15 Q. Okay.

16 A. And some are even less than that.

17 Q. What's the smallest size then that it  
18 can monitor?

19 A. Well, we can put one on any unit.  
20 It's the cost factor. I can get you a copy of that  
21 display, if that would suit your needs.

22 Q. That would help. I am just concerned  
23 that -- my understanding is there are a lot of NUGs in  
24 the Hydro plan that are going to be a lot less than 50  
25 megawatts, and cumulatively over the next ten years or

1 more that is going to mean a lot of power, and I guess  
2 from our client's point of view we want to know how  
3 that is going to be monitored by Hydro in case problems  
4 develop.

5 A. Right now, if it is sensitive to the  
6 system - an example would be the northwest region - we  
7 would put, you know, smaller units would be put into  
8 the DACS system.

9 Right now, from the operator's concern,  
10 they were looking at 50 megawatts as being important to  
11 them in doing their business.

12 Q. Could you give me some idea of the  
13 cost involved in getting these units into that system?  
14 You said it was too expensive for under 50 megawatts?

15 A. Well, the proponent pays for these  
16 costs. It's charged back to the NUG proponent just  
17 like the transmission connection costs are.

18 THE CHAIRMAN: Would this be helpful in  
19 collecting the data that you haven't got, making use of  
20 this?

21 MR. BROWN: The data I use for  
22 reliability calculations is the billing data which we  
23 get now anyway for all units.

24 MR. RODGER: Q. If you could provide  
25 that information - I forget what you called it - that



1 would be helpful.

2 MR. BROWN: There is a screen that can be  
3 called up that has all the NUGs that are currently  
4 monitored and the output of those units, and that can  
5 be provided.

6 THE CHAIRMAN: That's an undertaking  
7 then, is it? Number...?

8 THE REGISTRAR: 322.17.

9 ---UNDERTAKING NO. 322.17: Ontario Hydro undertakes to  
10 provide information re NUG outputs.

11 MR. SNELSON: With respect to your  
12 question, Mr. Chairman, as to the data, the data on how  
13 much a generating unit is producing at any point in  
14 time is important data.

15 It isn't sufficient for reliability  
16 analysis because it doesn't indicate the reasons why it  
17 is not producing at less than its full output, whether  
18 that's forced or planned or because of the process  
19 derating and so on.

20 THE CHAIRMAN: Okay.

21 MR. RODGER: Q. I would like to talk for  
22 a few minutes about lead times for non-utility  
23 generation. If you could turn to page 18, please, and  
24 that is in Exhibit 335, and this is taken from Exhibit  
25 3, page 8-5.

1                   The first full paragraph at the top of  
2           the page reads:

3                   The NUG plan assumes that there will  
4                   be no change in the regulatory framework  
5                   which would have an adverse effect on the  
6                   ability of NUG generators to obtain  
7                   timely approvals.

8                   Does Hydro continue to rely on this  
9           assumption?

10                   MR. BROWN: A. Our NUG plan is based on  
11           all regulations that are current or known at the time.

12                   Q. So this assumption as stated here  
13           applies today?

14                   A. Well, this was done for the 1989 NUG  
15           plan, and yes, that comment was true for the 1989 NUG  
16           plan.

17                   Q. And how is it different today then?  
18           I don't understand.

19                   A. Well, there are new regulations since  
20           1989 that we are incorporating in our forecast.

21                   Q. Okay. Fair enough. But the main  
22           assumption remains the same?

23                   A. Yes.

24                   Q. Now, we know from Panel 2 that when  
25           Hydro intends to construct a CTU, then it either has to

1 submit the proposal to an environmental assessment or  
2 else it seeks an exemption order. I believe actually  
3 Mr. Snelson gave evidence on that; is that correct?

4 MR. SNELSON: A. I believe generally so,  
5 yes.

6 Q. And with respect to this --

7 MR. B. CAMPBELL: Sorry. Sorry, sorry,  
8 sorry.

9 I will have to check on this, but I think  
10 there are some circumstances under which there is an  
11 existing exemption under which CTUs can be installed.  
12 I know there is an existing exemption order in relation  
13 to that matter in particular for some very particularly  
14 defined circumstances.

15 MR. RODGER: I think that's right.

16 Q. Now, in this panel I believe it was  
17 Mr. Vyrostkó, you stated that major supply NUGs are  
18 likely to have very similar effects in terms of their  
19 environmental effects, their social effects, as those  
20 technologies which Ontario Hydro might use.

21 Do you remember that evidence?

22 MR. VYROSTKO: A. Yes, I do.

23 Q. And another difference, I put to you,  
24 in terms of the process that Hydro has to go through  
25 and the process that independent power producers have

1 to go through, is that private proponents of NUGs don't  
2 have to go through environmental assessments unless  
3 they are so specified under the regulations.

4 Is that your understanding?

5 A. That's correct.

6 Q. Now, Mr. Vyrostko, when you talked  
7 about the process after you have adopted a particular  
8 project, you described the process involved, and you  
9 said:

10 When the project opportunity is  
11 identified and we receive an application  
12 we would then refer the proponent to the  
13 appropriate government agency to  
14 facilitate the request for and the  
15 completion of all the necessary  
16 environmental reviews and permits.

17 [12:39 p.m.]

18 Do you remember that?

19 A. Yes, I do.

20 Q. And at present, I understand that  
21 your estimated lead times for NUGs are two to three  
22 years; is that right?

23 A. Two to three years after the contract  
24 has been signed, that is correct.

25 Q. After the contract has been signed.

1                   Let me just digress for a second. Are  
2 you familiar with respect to a recent competition  
3 announced in Russia and the competition is for low  
4 power nuclear plants between 5 and 100 megawatts?

5                   A. No, I am not.

6                   Q. Okay. Well, let me put a  
7 hypothetical to you: An independent power producer  
8 submits a proposal to Ontario Hydro and it is for a  
9 small 50 megawatt nuclear plant. And I suppose for the  
10 purposes of my hypothetical, it doesn't have to be a  
11 small one since I understand your testimony to be that  
12 there is no policy limit on the size of a NUG. But  
13 let's just assume that it is a 50 megawatt unit.

14                   I also want you to assume that Hydro  
15 needs a NUG of this size and that the avoided cost  
16 figures are such that it meets Hydro's economic  
17 criteria. It is said to be a viable project. And it  
18 will be situated in an area that it can be easily  
19 integrated into the Hydro system. There is going to be  
20 no transmission problems.

21                   Would Hydro accept this proposal?

22                   A. If the proposal was able to meet all  
23 of those regulations as stated and coming within the  
24 avoided costs, yes, we would.

25                   Q. And as I understand the current



1 regulatory framework, that private nuclear plant, that  
2 wouldn't have to go through an environmental assessment  
3 unless it was specifically designated; isn't that true?

4 A. That is the way I interpret the  
5 Environmental Assessment Act, that is correct.

6 Q. Would you agree, Mr. Vyrostkco, that  
7 if the regulatory regime changes and NUGs do have to go  
8 through environmental assessments, which I suggest to  
9 you is certainly reasonable given particularly the  
10 major supply NUGs, you have testified, have the same or  
11 very similar impacts as Hydro's own units, if they do  
12 have to go through environmental assessments, would you  
13 agree that it is going to have profound impacts on both  
14 the lead times for those NUGs as well as for the number  
15 of NUGs that are viable?

16 A. I guess I can't speculate with that  
17 because depending on the type of project, the  
18 environmental assessment process may not have  
19 significant impacts on the overall process.

20 We have, for instance, had non-utility  
21 generators that have had to go through the entire  
22 environmental assessment process.

23 Q. Would it be fair though to say that  
24 one potential result of NUGs going through  
25 environmental assessments is that the process could be

1 either so expensive or lengthy or introduce an element  
2 of uncertainty that the developers may not be willing  
3 to take that chance to go through that process and  
4 projects that otherwise might be viable they may say,  
5 no, we are not going to go through that?

6 A. That is a call that the proponent has  
7 to make, that is correct.

8 Q. And certainly you testified earlier  
9 on about class environmental assessments for small  
10 hydro projects; I believe that was your testimony,  
11 wasn't it, Mr. Vyrostkco?

12 A. That's correct.

13 Q. So certainly, there are regulatory  
14 changes happening in this area with respect to  
15 independent power and environmental assessments?

16 A. That's correct.

17 Q. I guess my question to you, given  
18 what I read from Exhibit 3 about your assumption, how  
19 confident are you today about that assumption that  
20 there won't be any changes of this regard with respect  
21 to independent power projects?

22 A. Again, I guess I would just like to  
23 sort of put that statement to context. When the plan  
24 is put forward, we would assume all the expected  
25 regulations that we can think of being in place at the

1 time we do the plan. Because we do the plan on an  
2 annual basis, we then have the opportunity to reflect  
3 any new regulations into the next plan.

4 And for instance, as Mr. Brown explained,  
5 in the 1991 plan that we are looking at completing, he  
6 is reflecting into that changes to, for instance, the  
7 municipal solid waste, the fact that there is currently  
8 a ban. He is reflecting the fact that there are  
9 difficulties with respect to getting hydraulic projects  
10 approved for a lot of different reasons.

11 But once he does the plan, he assumes  
12 that the changes that he has reflected into the plan  
13 then stay for the duration of the plan. And I think  
14 that is how the statement was made.

15 Q. Mr. Brown, perhaps you could tell me,  
16 of those changes that you have incorporated into the  
17 new NUG plan, has that changed Hydro's estimate for  
18 lead times for NUGs or is it still two to three years?

19 MR. BROWN: A. I do not use lead times  
20 in determination of the NUG plan. It is based on  
21 long-term projections.

22 Q. But certainly, that lead time is  
23 important for Hydro's system planning purposes?

24 A. It is for the short term, that is  
25 correct. And in the short term, the information we are

1 obtaining are from NUG components on their estimate of  
2 when they go in service.

3 Q. Sorry, they are not from --

4 A. They are from the NUG proponent.  
5 They are not my estimate. They are the proponent's  
6 estimate of when they believe they will be going in  
7 service, and that is assuming that before they come to  
8 us, they are looking at all the environmental approvals  
9 they have to go through and that will be factored into  
10 that date.

11 Q. Does Hydro have any indication from  
12 independent power producers that they are starting to  
13 think about environmental assessments and what that is  
14 going to do to their estimates of lead times and  
15 in-service dates and that type of thing?

16 MR. VYROSTKO: A. I think that the  
17 various changes that are occurring around the world, I  
18 would think from an environmental perspective, are, in  
19 fact, being considered by the non-utility generation  
20 industry.

21 I know that there have been some  
22 discussions, for instance, at the Non-Utility  
23 Generation Advisory Council, with respect to new  
24 regulations coming forward. So, I would think that the  
25 industry is, in fact, considering those as part of



1 their overall approach to new projects.

2 Q. And with your discussions with  
3 independent power producers, what are they telling you  
4 about changes to lead times as a result of potentially  
5 having to go through environmental assessments?

6 A. I think that a number of the  
7 developers see that the lead times could be longer and,  
8 in fact, there could be some costs added to their  
9 overall project if, in fact, the environmental approval  
10 process were to substantially change from what it is  
11 today.

12 Q. Thank you. I want to leave lead  
13 times and talk about fuel prices for a few minutes.

14 Now, we have heard a lot of testimony to  
15 date regarding the importance of natural gas prices  
16 and how, in large part, this is the reason why we have  
17 an extra 1,000 megawatts; that Mr. Eliesen announced is  
18 that gas prices are lower this year; is that fair?

19 A. That is fair.

20 Q. Could you tell me, Mr. Vyrostko, what  
21 fraction of the current viable NUG projects would fail  
22 the viability test if the price of natural gas rose by  
23 50 per cent, 100 per cent and 150 per cent by the year  
24 2000?

25 MR. BROWN: A. I believe in the 1990 NUG



1 plan, graphs were provided on the sensitivity of  
2 natural gas. And in addition, a specific one relating  
3 to megawatts versus gas price was provided in  
4 Interrogatory 5.9.78.

5 Q. So I could find out the answer to my  
6 question I just put to you in that interrogatory?

7 A. No. In terms of the 1990 NUG plan  
8 sensitivity to natural gas was provided. I believe  
9 your question was on the new projects that are included  
10 in the 1,000.

11 Q. Could you do that analysis for me?  
12 It doesn't have to be today, but ...

13 A. I don't believe I can.

14 Q. You can't do that?

15 A. No.

16 MR. SNELSON: A. Mr. Rodger, I am not  
17 sure whether I misheard your question, but it seemed to  
18 me that it was perhaps not -- I didn't understand  
19 whether the question was relative to today's gas prices  
20 doubling by the year 2000 or whether the gas price in  
21 the year 2000 being twice our current forecast of the  
22 gas price for the year 2000.

23 Q. No --

24 A. But if you look at page 17 of our  
25 overheads for this panel, which is Exhibit 320, you

1 will see that the forecast on which the plan is based  
2 is that gas prices will approximately double by the  
3 year 2000.

4 Q. Well, perhaps I might be able to help  
5 you along with what I am trying to get at here. If you  
6 could turn to page 19 of Exhibit 335.

7 THE CHAIRMAN: Before we go, another  
8 interrogatory was mentioned, 5.9.78?

9 MR. BROWN: Yes, that is correct.

10 THE REGISTRAR: 78. I am just checking,  
11 Mr. Chairman. That will be 321.38.

12 ---EXHIBIT NO. 321.38: Interrogatory No. 5.9.78.

13 THE CHAIRMAN: Sorry, Mr. Rodger, what  
14 page are we at?

15 MR. RODGER: I was moving to page 19 of  
16 Exhibit 335.

17 Q. And this is a chart we have taken  
18 from Exhibit 143. It is cogeneration sensitivity  
19 natural gas price. And what we have done here is we  
20 have added a little bit of analysis. What we have done  
21 is we have taken an increase of gas by 20 per cent -  
22 that is from \$2.8 to \$3.6, and that reduces the rate of  
23 return by 32 per cent.

24 Do you see where we have made that  
25 calculation, Mr. Brown?

1 MR. BROWN: A. Maybe I can just  
2 correct -- the 10.75 should be 10.96.

3 Q. Okay.

4 A. That can be read right off the spread  
5 sheet. It only changes your number from 32 per cent to  
6 33, so we are in the same ballpark.

7 Q. Okay. All right. Now, I guess the  
8 point I am trying to make: If gas prices went up by 40  
9 per cent, double what we have shown here, and you  
10 extrapolate your rate of return line, its going to go  
11 right of the scale. The rate of return is going to be  
12 zero.

13 And what I am trying to get at, at what  
14 point, when you are looking at a chart like this, at  
15 what point does a project no longer become viable  
16 because of increases in natural gas prices in real  
17 dollars?

18 A. In our analysis, we assumed 11 per  
19 cent would have to be viable for a project to be  
20 economic.

21 If I can refer you to the previous  
22 Interrogatory 5.9.78. It actually shows the decrease  
23 in cogeneration in the industrial sector versus  
24 increases in gas price. And by the price 3.4, which is  
25 approximately where you stopped in the 20 per cent, if

1 that was the new gas forecast, we would have a zero  
2 forecast for cogeneration.

3 Q. Thank you.

4 DR. CONNELL: May I just follow up on a  
5 point from yesterday? I presume the rate of return  
6 shown here is after tax as it was in the figure --

7 MR. BROWN: That is correct.

8 DR. CONNELL: And can you say offhand  
9 whether we are dealing with Class 34 cogeneration here?

10 MR. BROWN: This is the thermal matching  
11 cogeneration which qualifies for Class 34.

12 I may want to add just one thing: When  
13 we talk about increases to the gas price in the bottom,  
14 it is relative to that 2.8, which, if you remember my  
15 gas price curve, is a starting point of that hockey  
16 stick curve. And if we go to say 3.36, as proposed  
17 here, that raises the starting price to 3.36 and the  
18 curve would run parallel to the graph that was shown on  
19 my forecast.

20 MR. RODGER: Q. Now, if we could please  
21 flip back a page to page 18, we are back to Exhibit 3,  
22 page 8-5. The heading second full paragraph is  
23 "availability and price of natural gas". And that  
24 paragraph reads:

25 The implementation of non-utility

1 generation projects depends on the  
2 availability and price of fuel. Natural  
3 gas is particularly important as it is  
4 expected to fuel 70 per cent of Ontario's  
5 NUG potential in the coming years. The  
6 assessment of NUG potential is based on  
7 the expectation that natural gas will  
8 continue to be readily available and that  
9 non-utility generators will continue to  
10 be able to contract for it at an  
11 acceptable price.

12 Does this statement still apply to  
13 Hydro's position at present?

14 MR. VYROSTKO: A. That is correct.

15 Q. I want to confirm one other thing  
16 here. We have got a large amount of fuel switching in  
17 the commercial and residential sectors to natural gas.  
18 We have got 70 per cent of NUGs to be fueled by natural  
19 gas.

20 And I take it that 70 per cent figure is  
21 still correct?

22 MR. BROWN: A. That was the 1989 figure.  
23 I am not sure of the 1990 or the preliminary '91 right  
24 now. The 70 was based on the '89 analysis.

25 Q. Would it be fair to say the most



1 recent figure is higher?

2 A. That's correct.

3 Q. We have got Hydro CTUs fueled by  
4 natural gas. Let me ask you here as well: Is Hydro  
5 considering converting any of its coal or oil-fired  
6 stations to natural gas?

7 MR. SNELSON: A. That has been  
8 considered from time to time in one or two places.

9 Q. Is the Lennox station one of those?

10 A. Yes.

11 MR. RODGER: I want to confirm that  
12 Hydro's analysis of what new risks the province faces  
13 by becoming more and more dependent on natural gas,  
14 where is that going to be dealt with, that issue? I  
15 know this came up at the last panel.

16 Mr. Campbell perhaps you could assist me  
17 there, please.

18 MR. B. CAMPBELL: I think some of this,  
19 of course, will have to be dealt with in Panel 8, which  
20 involves those options. And some of the broader, what  
21 I will call, strategic questions that are involved in  
22 integrating all the different pieces into a plan will  
23 be dealt with in Panels 10, and I expect more  
24 importantly, perhaps in Panel 11.

25 Some of those considerations I expect

1 will also be touched on in this reintegration of the  
2 plan.

3 MR. RODGER: I am going on to a new  
4 issue, Mr. Chairman. Perhaps we could break now.

5 THE CHAIRMAN: We will break now until  
6 2:30.

7 THE REGISTRAR: This hearing will adjourn  
8 until 2:30.

9 ---Luncheon recess at 12:58 p.m.

10 ---On resuming at 2:36 p.m.

11 THE REGISTRAR: Come to order. The  
12 hearing is again in session. Be seated, please.

13 MR. B. CAMPBELL: Mr. Chairman, I would  
14 just like to record that we have filed the answer to  
15 Undertaking 322.7. That was the breakdown of what fit  
16 into the different definitions of NUG projects,  
17 in-service, committed and proposed projects, and I  
18 gather that has been filed.

19 THE CHAIRMAN: Thank you.

20 MR. B. CAMPBELL: Sorry, Mr. Chairman, I  
21 have been given a set of standing instructions on this  
22 matter and they anticipate it has already gone to the  
23 Board, and I gather in this case that is not correct.

24 THE CHAIRMAN: Mr. Rodger?

25 MR. RODGER: Thank you, Mr. Chairman.

1 Q. Before the lunch break we were  
2 talking about natural gas prices, and I wonder if you  
3 could turn to page 20, please, of Exhibit 335, and this  
4 is taken from Exhibit 3, page 8-4.

5 Under the heading entitled "Purchase  
6 Rates and Avoided Cost", about halfway down the second  
7 paragraph it reads:

8 The total cost of the purchase  
9 consists of the purchase rate, plus any  
10 financial assistance provided, plus any  
11 other contract terms that result in  
12 actual or potential cost to Hydro. The  
13 latter includes items such as the sharing  
14 of financial risk associated with  
15 potential increases in natural gas supply  
16 prices.

17 I wonder, Panel, if you could describe  
18 the nature of this sharing of financial risk associated  
19 with gas prices, please.

20 MR. VYROSTKO: A. This was discussed  
21 with a previous Intervenor.

22 In essence, what we are looking at here  
23 is that there is a possibility that, depending on the  
24 type of escalation that were to be negotiated with the  
25 project, that that escalation would have or could have

1 cost implications to Hydro by being higher than the  
2 standard expected gas prices that we see within our gas  
3 forecast, but that the normal expectation of that  
4 contract would be that it would be under the natural  
5 gas forecast that we have, and, in fact, there would be  
6 an equal chance of us being able to gain benefits by  
7 the gas being less than the probable.

8 In other words, the risk that we would  
9 take would be in the escalation or the price reopeners,  
10 but the risk would be such that there would be as much  
11 of a chance of a cost to Hydro as there would be to a  
12 savings to Hydro.

13 Q. So, I take it that sharing of  
14 financial risk, that goes to the issue of price of gas  
15 only, not to issues of supply, that broader question?

16 A. That's correct. In essence, all of  
17 our gas contracts -- all of the proponent's gas  
18 contracts, we look for reserve backing or reserve  
19 capability behind all of the assets.

20 Q. I wonder if you could turn to page  
21 21, please, and this is a notice of the Ontario Energy  
22 Board, and it is a notice of public hearing into  
23 integrated resource planning. I just wanted to read  
24 the purpose of that hearing because it does impact on  
25 what we are talking about. It states:

1                   For the purposes of initiating this  
2                   hearing, "integrated resource planning"  
3                   is defined as follows: Integrated  
4                   resource planning for natural gas  
5                   utilities is an expanded method of  
6                   planning whereby the expected demand for  
7                   natural gas services is met from the  
8                   least costly mix of supply additions,  
9                   energy conservation, energy efficiency  
10                  improvements, and load management  
11                  techniques, i.e. the integration of  
12                  supply side resources and demand side  
13                  resources. Some of the specific  
14                  objectives of the planning process are to  
15                  continue to provide reliable service,  
16                  equity among ratepayers and a reasonable  
17                  return on investment for the utility  
18                  while addressing environmental issues and  
19                  achieving lowest cost to the utility and  
20                  to the consumer.

21                 From that somewhat broad description it  
22                 is fair to say that there is a lot of overlap in terms  
23                 of central themes of the IRP hearing and this  
24                 demand/supply hearing. Would you agree with that?

25                 MR. SNELSON: A. Conceptually there is a



1 large overlap.

2 Q. Now, on the next page, page 22, I  
3 have just included my understanding that for this  
4 proposed hearing there is an initial report done back  
5 in the spring of this year, I believe June, and then an  
6 updated report which was released September 16th, and  
7 that's page 22.

8 On page 23, I have just included one page  
9 of the index from that report just to highlight some of  
10 the issues with respect to gas prices.

11 You will see Roman numeral x, "Interfuel  
12 Programs"; down on letter C it's "Fuel Price and  
13 Developing Market Considerations for Interfuel Program  
14 Design"; D is "Quantifying the Impacts of Interfuel  
15 Programs"; Roman numeral xi talks about the financial  
16 aspects of integrated resource planning; A is  
17 "Collecting Demand Side Program Costs; C is "Impacts of  
18 Demand Side Programs on Sales and Revenues"; D is  
19 "Utility Financial Incentives".

20 Have you had a chance to review either of  
21 those reports with respect to this hearing?

22 A. No, I have not.

23 Q. And I would take it since this is  
24 such a very new event that is occurring that certainly  
25 the impact of this process hasn't been taken into

1 account for any of your natural gas forecasting; it's  
2 just too early to make that analysis, I suggest. Is  
3 that correct, Mr. Brown?

4 MR. BROWN: A. I guess the gas work, as  
5 I can't comment on what factors are used to develop  
6 that. You may get more from Panel 8. There was a  
7 little bit of evidence in Panel 1 on the gas forecast.

8 Q. Do you know, though, whether this  
9 hearing has been considered as part of your analysis  
10 for the long-term forecast?

11 A. I can't comment on that.

12 Q. You can't comment on that. Would you  
13 agree -- well, maybe this is unfair. Are you familiar  
14 with what this hearing is about at all, or is this --  
15 or not really? Would it be unfair?

16 MR. SNELSON: A. I have a very, very  
17 thin general understanding of what this hearing is  
18 about.

19 Q. Your understanding, does it include  
20 the fact that part of this hearing is contemplating  
21 including external social costs in the price of natural  
22 gas?

23 A. I wasn't aware that that was a  
24 specific proposal.

25 Q. Can you advise me whether Ontario

1 Hydro is going to be an intervenor at this hearing?

2 A. I know it has been considered. I  
3 don't know what decision has been made on that.

4 Q. Would you agree with me that -- I  
5 don't know whether you can or not, but we are on the  
6 verge here of some very, very significant planning  
7 changes of how we view and how energy is going to be  
8 consumed in this province in terms of this hearing.

9 And now with this gas integrated resource  
10 planning it could have very, very profound impacts on  
11 natural gas and natural gas prices.

12 Would you agree that this hearing  
13 proposed before the Energy Board, it's a great  
14 uncertainty as to what impact that is going to have,  
15 but it will, or it could at least, be very, very  
16 significant in terms of things like long-term gas  
17 prices?

18 MR. B. CAMPBELL: Mr. Chairman, those are  
19 interesting submissions, but, with respect, I don't in  
20 my submission see that they are a fair question to this  
21 Panel who have basically said that they have only the  
22 most rudimentary knowledge of the process that is being  
23 followed there, and clearly in terms of preparing for  
24 their responsibilities for this hearing that is quite  
25 understandable.

1                   In my submission, that is simply not a  
2       fair question. It's more in the nature of a  
3       submission.

4                   MR. RODGER: Q. Perhaps I could ask, Mr.  
5       Brown, are you going to be looking at the latest draft  
6       report for the IRP hearing when you are preparing your  
7       next NUG plan from the context of natural gas prices?

8                   MR. BROWN: A. My NUG forecast is based  
9       on the most recent gas forecasts I have, and that is  
10      produced by our economics and forecast division, and  
11      that forecast was provided in Exhibit 320, page 17, the  
12      graph of it, and that is as far as we have on that. It  
13      would be doubtful whether this is in it, but I can't  
14      comment on that.

15                  Q. Now, at the commencement of the  
16      proceedings this morning Dr. Connell had a few  
17      questions about gas contracts which I had also intended  
18      to ask about.

19                  Let me just confirm, did I hear your  
20      evidence this morning that Ontario Hydro insists that  
21      independent power producers enter into these long-term  
22      contracts with gas utilities? Did I hear that right?

23                  A. As part of our contract requirements  
24      they get 15 -- well, the contract term minus five  
25      years.

1 Q. Sorry, the contract...?

2 A. The contract term, the power purchase  
3 contract term less five years, which the typical  
4 contract is twenty years so we would insist on a  
5 fifteen year gas contract.

6 Q. Is that the longest contractual  
7 period, fifteen years, that a NUG has with a gas  
8 utility, or can they go longer?

9 MR. VYROSTKO: A. We have longer  
10 contracts.

11 Q. What's the longest one?

12 A. I believe it's twenty years.

13 Q. Okay. Thank you. I would like to  
14 move on to a new area, and that is the dispatchability  
15 of NUGs. If you could please turn to page 1 of Exhibit  
16 335, back once again to the chairman's speech to IPPSO,  
17 and the fifth paragraph states:

18 Non-utility generation projects are  
19 not only becoming more numerous, they are  
20 getting larger. Therefore, it is  
21 becoming increasingly necessary to ensure  
22 that these units provide the same  
23 operating flexibility as our own units.  
24 Like Hydro's own generating units, NUG  
25 units must respond to system needs.



1 Now, Mr. Snelson, the issue of  
2 dispatchability came up in your direct testimony, and I  
3 believe it was your evidence when you said that one of  
4 the important aspects of dispatching is to reduce the  
5 cost by making preferential use of low cost fuels; is  
6 that right?

7 MR. SNELSON: A. That is correct.

8 Q. And you also said that NUGs should  
9 contribute their share to the need for a flexible  
10 system operation that is appropriate to the technology  
11 that is being used. Do you recall saying that?

12 A. I recall that statement, too.

13 Q. I take it that the reason why this is  
14 important is that Hydro wants to achieve the most  
15 efficient and cost-effective way to use the resources  
16 that is available to it. That is what dispatchability  
17 is all about, isn't it?

18 A. Yes. I think it is also about making  
19 the most efficient use of resources overall.

20 Q. Okay. I wonder if you could go to  
21 page 24, please, of Exhibit 335, and this was AMPCO  
22 Interrogatory 4.24.30.

23 THE REGISTRAR: That is number 321.39.

24 ---EXHIBIT NO. 321.39: Interrogatory No. 4.24.30.

25 MR. RODGER: Q. Perhaps I could describe

1 this interrogatory and the response by saying that the  
2 response involved running a simulation study on Hydro's  
3 LMSTM model, and the result showed the resource mix on  
4 the margin given a 200 megawatt increase in system  
5 demand for the whole year of the period 1989 to 2008.

6 Now, the resource mix itself is shown in  
7 Part 3 of Table 1 of the response, and that is on page  
8 28 of my exhibit, and about halfway down the page is  
9 Part 3, "Estimate of Additional Electricity From  
10 Nuclear Sources", and Table 1 is given there.

11 And for the sources there are three  
12 types: nuclear sources, coal, and gas and oil.

13 Now, if you turn over to the next page  
14 what I have done is blown up part of that chart to make  
15 it more readable. Would I be correct, Panel, when I  
16 say that nuclear generation is on the margin close to  
17 58 per cent of the time in 2004 and even more of the  
18 time in the immediately ensuing years?

19 MR. SNELSON: A. No, I don't believe so.

20 Q. And why is that incorrect?

21 A. If you were to look at Figure 16-7 of  
22 Exhibit 3, then --

23 THE CHAIRMAN: Just a moment.

24 MR. SNELSON: That is Figure 16-3 on page  
25 16-7.

1                   If you have that, the centre figure on  
2     the lefthand side, which has a small heading "Annual",  
3     and that shows, as a bar chart, the proportions of time  
4     that nuclear, coal, and oil and gas are the marginal  
5     fuels by year, and you can see that in most years  
6     nuclear is on the margin for less than 20 per cent of  
7     the time.

8                   MR. RODGER: Q. Perhaps you could tell  
9     me what the response in this chart that I am pointing  
10    out to you, page 29 of Exhibit 335, what do those  
11    percentages mean, then?

12                  MR. SNELSON: A. Okay. I believe -- and  
13    I haven't been back thoroughly and reviewed this, but I  
14    believe that having read the interrogatory and the  
15    answer that the people who prepared this interrogatory  
16    answered your question as to what would be the effect  
17    of substituting electrical ground source heat pumps for  
18    natural gas space heating or oil space heating in terms  
19    of carbon dioxide emissions, and they would have had to  
20    look at two effects.

21                  One is that if the demand for electricity  
22    has gone up because there is more heating in these  
23    electrical forms, then that would affect the amount of  
24    capacity that we build and so they would have to  
25    reflect into that calculation that more capacity would

1 be required because of the additional electricity  
2 demand.

3 Now, assuming that the capacity that is  
4 built to meet that demand is a mix of nuclear and  
5 gas-fired generation, then quite a large part of that  
6 capacity that is built has the capability of supplying  
7 a large part of that energy from additional nuclear  
8 capacity.

9 [2:55 p.m.]

10 And so the calculation here would be for  
11 a long-term change to the electricity demand including  
12 changes to the capacity.

13 The marginal energy fuel - and we started  
14 a discussion about dispatching - the marginal energy on  
15 a day-by-day basis and the dispatching decisions are  
16 made with a fixed amount of capacity, assuming that the  
17 capacity doesn't change.

18 So, given that you have a fixed amount of  
19 capacity in any one year and that most of -- if the  
20 system is well designed, the nuclear capacity is going  
21 to be fully utilized most of the time, then the  
22 proportion of time that nuclear would be on the margin  
23 would be very small.

24 So, this is really, I think, the  
25 difference in economists' terms between short-run



1 marginal cost and long-run marginal cost. The  
2 short-run marginal cost assumes changes with no change  
3 in capacity; and long-run marginal cost assumes that  
4 the capacity can change. And I think that is the  
5 essential difference between those two sources of  
6 information.

7 Q. Could you tell me, Mr. Snelson, you  
8 say for the year 2004, it is just over 20 per cent of  
9 that nuclear is on the margin.

10 How about from 2004 to the end of that  
11 decade, what would be the highest percentage that  
12 nuclear would be on the margin?

13 A. Well, this is based upon Plan 15 as  
14 it was predicted to be at the time the Demand/Supply  
15 Plan was prepared. And again, going to Figure 16-3,  
16 page 16-7 of Exhibit 3, then you can see from that  
17 figure that the last two years of the plan, the nuclear  
18 is on the margin close to 30 per cent of the time.

19 Q. All right. That is helpful in  
20 helping to interpret that.

21 I wonder if you could turn to page 31,  
22 please, and this is from Exhibit 44, Table 9.1. And  
23 the table is the future station levelized unit energy  
24 costs in 1988 cents per kilowatthour.

25 And the third column of information is



1 entitled "fueling". And the total fueling figure, and  
2 that is the bottom column to the left, the bottom row,  
3 is .354 cents a kilowatthour, just above the total LUEC  
4 figure.

5 Do you have that, Mr. Snelson?

6 A. Yes, I see a figure for existing site  
7 of .502 and -- sorry, I see a figure of .354 on a  
8 system expansion basis.

9 Q. Yes.

10 A. And .502 on a direct and allocated  
11 basis.

12 Q. Okay. And I wonder if you could turn  
13 over the page, page 32, and this is from Exhibit 320,  
14 and page 16. This is the 1990 cogeneration model  
15 assumptions. And we see for 1995, the buy-back rate is  
16 4.23 cents a kilowatthour.

17 Now, although my quote from Exhibit 44 is  
18 in 1988 dollars, would you agree that the nuclear fuel  
19 cost is roughly comparable? It may be up to maybe .5  
20 cents a kilowatthour for 1990, but it is not going to  
21 be a huge difference.

22 A. Comparable to what, I am sorry?

23 Q. To the 88 cents per kilowatthour  
24 figure?

25 A. Well, if it just goes up at inflation

1 rate, it would go at about 5 per cent per year.

2 Q. All right.

3 THE CHAIRMAN: I am sorry, what figure  
4 are you looking at in the chart to compare it to,  
5 please?

6 MR. RODGER: In --

7 THE CHAIRMAN: You are comparing the 4.23  
8 cents per kilowatthour to what figure, which one?

9 MR. RODGER: That was my initial figure  
10 that we looked at, Mr. Chairman, the .35 cents per  
11 kilowatthour, the total fueling.

12 THE CHAIRMAN: All right.

13 MR. RODGER: Q. And just with that  
14 comparison of the .35 cents to the 4.23 cents, let me  
15 just describe the concern that we have with respect to  
16 dispatchability and this is why I asked you about how  
17 much of the time nuclear was on the margin.

18 The situation is that the dispatcher at  
19 Hydro, he is looking out on to the next week and he is  
20 trying to determine how much electricity the province  
21 needs and it is at a time when nuclear is on the margin  
22 about 30 per cent of the time.

23 Our concern is that if Hydro has to buy  
24 the power from the non-utility generator, then it is  
25 going to be incurring financial losses because it is

1 bound to buy the higher priced fuel, the higher priced  
2 power from the NUGs as opposed to just running the  
3 nuclear; is that clear? Is that concern clear?

4 MR. SNELSON: A. I think I understand  
5 your concern. I would like to clear up a point about  
6 your comparison, though, and that is that the 4.23  
7 cents per kilowatthour that is shown on Exhibit 320 is,  
8 I believe, an estimate of the rate that we would pay  
9 for non-utility generated electricity, including  
10 components that are intended to compensate the  
11 non-utility generator for his fixed cost.

12 So you are comparing the variable costs  
13 of nuclear generation with the fixed costs of a  
14 non-utility generator; however, given that difference,  
15 you are still going to see a large difference between  
16 the incremental fueling cost of a gas-fired non-utility  
17 generator, particularly if it is a non-utility  
18 generator that is primarily there to generate  
19 electricity and has a small component of cogeneration.

20 So, if it is either a major supply  
21 non-utility generator or one of these overbuilt --  
22 sorry, a major supply combined cycle with no  
23 cogeneration or it is an overbuilt cogenerator, then  
24 the incremental cost is going to be quite high.

25 And our intent particularly with those is

1 to seek terms and conditions that would allow us to  
2 have the economies of dispatching them.

3 Q. And to be fair with respect to this  
4 comparison of the figures I pointed out earlier, by the  
5 time that nuclear is coming on the margin though, your  
6 capital costs are already sunk by that time?

7 A. Yes, but in fairness to the  
8 non-utility generator, he has sunk his capital costs,  
9 too.

10 Q. All right. I guess to expand the  
11 concern, if Hydro has a choice and it can get power  
12 from its nuclear sources on the margin and it can do  
13 that cheaper or it can go and buy from the non-utility  
14 generator, which would be the higher cost given this  
15 scenario, which choice does Hydro make?

16 A. There are choices made at different  
17 times. There is the choice made at the time a decision  
18 is being made to build a nuclear plant or any other  
19 plant by Ontario Hydro and the decisions that are being  
20 made at the time that we sign a contract with a  
21 non-utility generator so that he can build his plant.

22 In those cases, the proper comparison in  
23 looking at those things is to look at the total cost,  
24 including capital charges, operating costs over the  
25 lifetime of the facility of the non-utility generation



1 as compared to the cost of Ontario Hydro doing it which  
2 will reflect in avoided cost. So at that time frame,  
3 you have to look at the totality of the costs.

4 When you are coming to making an  
5 operating decision and you are into the week ahead type  
6 of time frame, then you have to look at the incremental  
7 situation, which is largely variable cost, which will  
8 have to take into account contractual provisions that  
9 have been undertaken with non-utility generators.

10 Now, we often have in our non-utility  
11 generation contracts a clause that does allow some  
12 curtailment during hours of surplus base load  
13 generation. That is when hydraulic generation or  
14 nuclear generation is the marginal fuel. And so we do  
15 have some limited contractual ability to cut back in  
16 those circumstances.

17 Q. Those arrangements, are they in place  
18 with every NUG? Is that part of your standard  
19 contractual provisions?

20 MR. VYROSTKO: A. We have been placing  
21 these types of arrangements into all of the new  
22 non-utility generation projects we have been  
23 negotiating for, I would say, in the last year. So  
24 typically, they would include all the larger ones that  
25 we have been referring to, yes.



1 Q. Just one last point along that line.

2 Within these provisions of the contracts, how much  
3 flexibility do you have? Is it one set period of time  
4 for a NUG or does it change from project to project?

5 A. It would change from project to  
6 project, but the principle we are trying to achieve is,  
7 as Mr. Snelson said, to give us some limited ability  
8 to, in fact, dispatch or curtail because it is not  
9 fully dispatchable so we call it curtailment, that we  
10 can, in fact, ask the generator to shut down when, in  
11 fact, we have a nuclear run margin. And typically,  
12 that would be in the summer off-peak periods.

13 Q. If I can summarize Mr. Snelson's  
14 evidence with respect to this point: Is Hydro's  
15 position that they are looking at the overall picture,  
16 right, from the NUGs' first capital costs right to  
17 their fuel costs and in terms of nuclear, from all the  
18 nuclear capital costs and fuel costs, and that is how  
19 the analysis is done?

20 MR. SNELSON: A. That is how the  
21 analysis is done as to what sort of generation to build  
22 and what sort of long-term contracts to sign. By  
23 getting a better match between the operation of a NUG  
24 and the system need in the contract, you may, in fact,  
25 end up with a better arrangement and better deal than

1 just one with no dispatching at all.

2 Q. Has that analysis been provided in  
3 any of the evidence to date?

4 A. I am sorry, what analysis?

5 Q. That you just talked about, looking  
6 at the overall picture with respect to nuclear costs  
7 and the overall picture with respect to NUGs and see  
8 how the NUGs compared with the nuclear in this  
9 situation of new nuclear coming on in the margin?

10 A. No. It is dealt with at the moment  
11 through the avoided cost process, which we have  
12 described.

13 Q. All right. I wonder if you could  
14 turn now to page 33, please, of Exhibit 335, and this  
15 is taken from Exhibit 143 and under the Section 2.1.1,  
16 industrial sector. If you go down to the fifth  
17 paragraph, I just want to read the first couple of  
18 sentences.

19 "The majority of Leighton & Kidd sites  
20 that are now NUG projects, either in  
21 service or committed, had steam capacity  
22 factors in excess of 70 per cent. The 70  
23 per cent plus SCF group is also  
24 significant from an economic analysis  
25 standpoint. Based on an economic spread

1 sheet analysis, projects should run at  
2 over 70 per cent capacity factors in  
3 order to achieve a pre-financing  
4 after-tax rate of return of 11 per cent.  
5 After financing is accounted for, it is  
6 assumed that these projects would achieve  
7 a 15 to 25 per cent after-tax rate of  
8 return."

9 I am wondering if you could tell me what  
10 type of financing and range of interest rates were  
11 assumed in making this statement.

12 MR. BROWN: A. The determination of the  
13 11 per cent was based on a range of debt percentages  
14 which we are undertaking to provide but is based on a  
15 12 per cent interest rate, fifteen year term.

16 And there is an undertaking that will  
17 show the changes in after-tax financing with changes in  
18 debt percentage and that should be available shortly.

19 MR. RODGER: If I could get a copy of  
20 that undertaking as well, please, Mr. Campbell.

21 MR. B. CAMPBELL: Okay.

22 THE CHAIRMAN: No, it is not a separate  
23 undertaking, I don't think.

24 MR. BROWN: That is an existing  
25 undertaking, that's correct, yes.

1 MR. RODGER: Yes. I would just like to  
2 get a copy of it please.

3 THE CHAIRMAN: I think they are generally  
4 distributed, aren't they?

5 MR. RODGER: They are just given to the  
6 person who asked for it.

7 MR. B. CAMPBELL: The procedure that has  
8 been followed, as I understand it, and this is vague at  
9 best, is that it is provided to the Board, it is  
10 provided to the party that requested it and I announce  
11 it so that people who have an interest in it can come  
12 and ask me for it if they need it, but we don't send  
13 all the paper to everybody on the specific intervenor's  
14 undertaking.

15 THE CHAIRMAN: Is that okay, Mr. Rodger?

16 MR. RODGER: That is fine, Mr. Chairman.

17 Q. Now, I wonder if you could now turn,  
18 keeping that quote in mind that I just read, to page 34  
19 and 35 which are both from Exhibit 320, pages 14 and 15  
20 respectively.

21 And page 14 shows a typical  
22 combined-cycle generator that will have an efficiency  
23 substantially less than a typical high-efficiency  
24 cogenerator. And we see at the bottom right-hand  
25 corner of each page, we have 43 per cent as compared to

1 57 per cent.

2 Now, given Hydro's evidence that cogen  
3 needs to operate at over 70 per cent capacity factor to  
4 produce a prefinancing rate of return at 11 per cent,  
5 could you tell me what capacity factor must a gas-fired  
6 major supply NUG enjoy to meet that same 11 per cent  
7 rate of return?

8 MR. BROWN: A. The analysis at 11 per  
9 cent rate of return and the 70 per cent was done in the  
10 1990 NUG plan. At that time, zero megawatts of major  
11 supply were deemed to be viable under that scenario.

12 Q. And will that be the same for the '91  
13 plan?

14 A. We are studying what the per cent  
15 will be. Obviously, a major supply is zero per cent  
16 capacity factor. We will not be forecasting that in  
17 the '91 plan, only taking those that are committed.  
18 And there is a committed project as we have already  
19 shown in the previous undertaking.

20 Q. I have one point of clarification  
21 regarding the Class 34. I believe it was Mr.  
22 Vydrostko's evidence when he said that some projects no  
23 longer require the Class 34 accelerated depreciation to  
24 be viable.

25 That is correct, Mr. Vydrostko?



1 MR. VYROSTKO: A. I believe that the one  
2 project, the major supply NUG, which, from what I  
3 understand, would not qualify for Class 34 obviously  
4 doesn't need it to make it viable if it has now signed  
5 an agreement with us.

6 Q. Okay. I wonder if you could turn to  
7 page 36, please, of Exhibit 335, and this is  
8 Interrogatory 5.24.18.

9 [3:15 p.m.]

10 Could we have a number, please?

11 THE REGISTRAR: Yes. 321.40.

12 ---EXHIBIT NO. 321.40: Interrogatory No. 5.24.18.

13 MR. RODGER: Q. If you go down to the  
14 last paragraph of the response, Hydro says:

15 Yes, the use of Class 34 does affect  
16 the viability. Hydro studies indicate  
17 that without Class 34 cogeneration is not  
18 viable.

19 Now, this interrogatory was answered in I  
20 guess that's the end of May, '91. Could you tell me  
21 what has changed since May which might make  
22 cogeneration now viable without the Class 34, or does  
23 that just -- was your answer just restricted to major  
24 supply NUGs?

25 MR. VYROSTKO: A. My answer that I gave

1 just previously was an example, an example of a  
2 specific combined cycle of a major supply NUG that in  
3 fact became viable.

4 Class 34 is still a significant factor in  
5 the viability, and what has changed really from that  
6 period to now is there is gas pricing, and the fact  
7 that gas has been able to overcome the -- that benefit  
8 that Class 34 brings.

9 Q. So the answer to this interrogatory  
10 that without Class 34 cogeneration is not viable, that  
11 still holds true today?

12 A. No.

13 Q. Because I hear your evidence as being  
14 that for the major supply NUGs they might be able to  
15 get by without the Class 34, but for cogen it might be  
16 a different story.

17 A. I think even for cogen it could be  
18 viable with natural gas prices the way they are.

19 Q. Okay. Now, I know Mr. Campbell just  
20 recently handed out the answer to Undertaking 322.7.  
21 This is Hydro undertaking to provide a breakdown of the  
22 in-service, committed and proposed projects which Mr.  
23 Shepherd asked about.

24 Now, I was also going to ask that. I  
25 wonder if I could add one more request to that

1       undertaking, and that is, Hydro identify the locations  
2       of those projects by Hydro region.

3               MR. BROWN: A. The in-service and  
4       committed, you probably have a list of that, every one  
5       of those sites, site by site. I assume you are only  
6       talking about the proposed projects.

7               Q. Actually, both if we could get it.  
8       It doesn't have to be today, but if I could get that  
9       added to this undertaking it would be appreciated.

10              A. The in-service list has been provided  
11       in a previous interrogatory which has in-service and  
12       committed. It may be easier if I just attach that list  
13       to the undertaking, and I think I can agree to provide  
14       a regional breakdown of this.

15              It may take me a while, that's all. We  
16       can do that.

17              MR. RODGER: Thank you. Should we get a  
18       new undertaking number for that, Mr. Chairman?

19              THE CHAIRMAN: Do you want just the 58  
20       and the 15 broken -- and 43 broken out, or do you want  
21       them by each technology?

22              MR. RODGER: By each type of non-utility  
23       generation.

24              THE CHAIRMAN: All right, that's  
25       number -- new undertaking number...?

1 THE REGISTRAR: 322.18.

2 ---UNDERTAKING NO. 322.18: Ontario Hydro undertakes to  
3 give a regional breakdown of each  
type of non-utility generation.

4 THE CHAIRMAN: I take it you can't  
5 reconcile or do you need to reconcile or is it even  
6 appropriate to reconcile these figures here with 331B?

7 MR. BROWN: That was -- if I remember  
8 correctly, it was just the forecast and the rate  
9 offers, and those rate offers are included in the  
10 "proposed" category.

11 THE CHAIRMAN: But there would be others  
12 as well?

13 MR. BROWN: Yes. I will provide a  
14 regional list under each one of these technologies for  
15 the proposed projects and attach our in-service and  
16 committed list to that.

17 MR. RODGER: Q. All right. Thank you.

18 Now, earlier in your direct evidence you  
19 described how independent power producers can build  
20 smaller NUGs cheaper and faster than Ontario Hydro, and  
21 you went into the reasons for that.

22 I wonder if you could advise me, at what  
23 size project and what type of generation, at what point  
24 does it become no longer economic from Hydro's point of  
25 view to let an independent power producer build that?

1 What's the threshold of Hydro saying, we are better off  
2 and the ratepayers are better off if we build that  
3 plant?

4 Is it 200 megawatts, 500 megawatts?  
5 What's the threshold?

6 MR. VYROSTKO: A. I don't think we have  
7 any information that would give us a threshold with  
8 respect to size.

9 Q. Well, perhaps I could ask, then,  
10 would Hydro ever consider itself building a 50 megawatt  
11 cogenerator? I know it has talked about building CTUs,  
12 but if there is no threshold why doesn't Hydro build a  
13 10 or 20 megawatt plant?

14 A. I think Mr. Snelson made reference to  
15 that in his direct evidence where it would be very  
16 difficult for Ontario Hydro to go in on an existing  
17 customer's property and install a facility that uses  
18 part of the facilities there for themselves for  
19 electricity production while at the same time the  
20 industrial customer is using the steam for himself.

21 Q. But surely, Mr. Vydrostko, there must  
22 be some point that Hydro says, you know, we have done  
23 this for a long, long time; we can do it cheaper than  
24 anybody else?

25 A. I believe that Ontario Hydro has



1 looked at a number of options for supplying electricity  
2 in the province, and what we have found is that there  
3 are some that make sense for us to do and there are  
4 others that make sense for the private sector to do.

5 And right now we believe that  
6 cogeneration, which is really dealing with the  
7 industrial sector, makes more sense for the private  
8 sector to do.

9 THE CHAIRMAN: So you wouldn't play the  
10 role of the third party developer in any...is that  
11 right?

12 MR. VYROSTKO: We are not anticipating to  
13 do that, no.

14 MR. RODGER: Q. Mr. Vyrostk, perhaps if  
15 I could leave aside the cogeneration, and let's say we  
16 are just talking about the straight electricity-  
17 producing units. Surely you must then have a threshold  
18 point, you know, when it is cheaper for Hydro to build  
19 it rather than letting the private sector build it.

20 MR. VYROSTKO: A. Again, I can't say  
21 that you can make that threshold based on size.

22 Clearly, the important threshold we use  
23 is avoided cost, and if Hydro has an option that they  
24 can bring in at or below avoided cost then that would  
25 be the option we would be looking at, and there are a

1 number of projects that the private sector can't bring  
2 in at avoided cost.

3 MR. RODGER: I am coming to my last  
4 series of questions. I think I can finish before the  
5 break.

6 Q. Now, I take it, as we talked about  
7 earlier, before lunchtime, the lead time for major  
8 supply NUGs at this stage is the same for a smaller  
9 cogen, and that's three years; is that correct?

10 MR. VYROSTKO: A. I haven't said that  
11 necessarily is the same lead time. What we are saying  
12 is that typically after the contract has been signed we  
13 have found to date that the projects take between two  
14 to three years to get constructed and placed into  
15 service.

16 Q. We know from Panel 2 that the lead  
17 times for Hydro CTUs are roughly 4.5 to six years;  
18 isn't that correct, Mr. Snelson? I think actually this  
19 morning you said five to six years.

20 MR. SNELSON: A. I didn't realize that I  
21 had given an estimate this morning. We have a table in  
22 Exhibit 3, and I am just looking for it.

23 MR. B. CAMPBELL: I believe Mr. Snelson's  
24 comparison he was asked about this morning was with  
25 respect to transmission.

1 MR. RODGER: That's correct.

2 Q. Perhaps you could just tell me then,  
3 what's the lead time, current lead time for a CTU?

4 MR. SNELSON: A. The lead time that is  
5 given in Exhibit 3 - and I am at page 15-6 -- Figure  
6 15-6 - shows an acquisition time of one to two years  
7 for combustion turbine units and three to five years  
8 for combined-cycle units.

9 And acquisition time is from the time  
10 that you decide to proceed, having got all your  
11 approvals, to having the plant in service, and perhaps  
12 that is the most comparable lead time to the time that  
13 Mr. Vyrostk mentioned from signing the contract with a  
14 non-utility generator to having it in service.

15 Q. Okay. With that, I just want to see  
16 if I understand a couple of the differences between the  
17 1990 and the 1991 NUG plan.

18 We have now got an additional 1,000  
19 megawatts of viable major supply NUGs to be committed  
20 by year end for the year 2000, but in the 1990 -- 1991  
21 NUG plan Hydro is not going to try and forecast major  
22 supply NUG. As Hydro needs this technology, the NUG  
23 division will solicit NUG proposals; is that correct?

24 MR. VYROSTKO: A. That's correct.

25 Q. And as commitments are made to major

1 supply NUG, then they will be incorporated into the NUG  
2 plan at that time; is that correct?

3 A. That's correct.

4 Q. I wonder if we could finally look to  
5 page 37, and this is from Volume 60, page 10719. This  
6 was a cross-examination of the Demand Management Panel,  
7 and at line 14, the questions were asked of Ms. Fraser  
8 about targets, and Ms. Fraser answered:

9 "I would also point out that we are  
10 not going to wait until the year 2000 to  
11 find out whether we have achieved a  
12 target or not."

13 And the general discussion was that  
14 demand management targets, for example, were being  
15 evaluated constantly and the plan would change  
16 accordingly.

17 Now, if you go over to page 38, which is  
18 also from Volume 60, lines 1 to 7, Mr. Shalaby states:

19 Page 15-68 has a discussion about  
20 flexibility, and it really sums up what  
21 Mr. Burke was saying. If you have a plan  
22 that's flexible enough to respond to  
23 upper load growth it will be flexible  
24 enough to respond to shortfalls in demand  
25 management, provided you don't get hit



1 with both upper load growth and low yield  
2 in demand management.

3 Now, I want you to imagine that Mr.  
4 Shalaby's analysis there becomes reality; you have  
5 upper load growth and low yield in demand management.

6 In the case of the lead times that we are  
7 talking about for major supply NUGs, if Mr. Shalaby's  
8 case becomes reality doesn't that mean that your  
9 division is going to have to make decisions about major  
10 supply NUG in the next two or three years to ensure  
11, that we are not going to have a shortfall in  
12 electricity supply by the end of the decade?

13 A. One of the things that we learned  
14 from our request for proposal was that from the time  
15 when we received a proposal to a request to the time  
16 the project is in service takes approximately four  
17 years, and, in fact, the responses that we are getting  
18 are that most of those projects will be in service by  
19 1994.

20 That is telling us that the industry can  
21 respond to a request that we have in a four year time  
22 period. Therefore, if your scenario saying that the  
23 year 2000 we will be short, then we have until 1996 or  
24 thereabouts, provided everything stays the way it is  
25 now, to wait and then make a request from the industry.



1 Q. So we are looking then the mid-'90s,  
2 '95/96? That's when these decisions are going to have  
3 to start to be made?

4 A. They may, in fact, be made even  
5 earlier, depending on how we see the activities taking  
6 place as of today and with our new way of looking at  
7 high efficient cogen, but I guess what I am saying is I  
8 have from now until about '94/95 to decide whether in  
9 fact we have to do something in addition to that to  
10 meet the needs of the system.

11 MR. SNELSON: A. I would just like to  
12 add that one factor of the reserve margin calculation  
13 of what is an acceptable reserve margin to plan on does  
14 allow for a number of years of lead time between a load  
15 forecast deviation starting to happen and it being  
16 responded to.

17 So if you can't respond immediately to a  
18 change, then it tends to eat into the reserve margin,  
19 and that's partly what the planning reserve margin is  
20 there for.

21 Q. Perhaps I could ask you, Mr.  
22 Vydrostko, if it looks like Ontario is approaching  
23 shortfalls in electricity supply would Hydro then  
24 increase the premium for NUGs to try and get some more  
25 on stream quicker?

1 MR. VYROSTKO: A. Again, I think that  
2 that is a question that has to be asked as we approach  
3 that situation. There may be other factors that could  
4 in fact be brought on stream for assisting the system  
5 for that period of time, especially if it is a  
6 short-term situation only.

7 I think the issue, though, is that as we  
8 move forward in time we really have to stay on top of  
9 all of the elements in the overall balance between  
10 system demand and system supply and ensure that we have  
11 got enough flexibility to respond when in fact it's  
12 necessary.

13 MR. RODGER: Those are all my questions.  
14 Thank you, Panel. Thank you, Mr. Chairman.

15 THE CHAIRMAN: Mr. Greenspoon, you are  
16 ready to go next after the break?

17 MR. GREENSPOON: Yes, sir.

18 THE CHAIRMAN: We will adjourn for 15  
19 minutes.

20 THE REGISTRAR: The hearing will adjourn  
21 for 15 minutes.

22 ---Recess at 3:34 p.m.

23 ---On resuming at 3:50 p.m.

24 THE REGISTRAR: Please come to order.  
25 This hearing is again in session. Please be seated.

1 Q. So, what do you say about the future  
2 then with regard to this 70 per cent figure that we  
3 have as of April 1st?

4 A. I haven't got the number in front of  
5 me, but I know we did do that for cogeneration and  
6 northeastern and northwestern represent about 50 per  
7 cent of the cogeneration that we expected to be  
8 attainable by the year 2000.

9 Q. What does it represent in terms of  
10 hydraulic?

11 A. That information I don't have.

12 Q. It would be even higher than 70 per  
13 cent, wouldn't it?

14 A. Most of the rivers are in Northern  
15 Ontario, that's correct.

16 Q. So, you have no reason to think that  
17 it would be any different in the future? In fact,  
18 given the trend, it's likely to be at least as high or  
19 higher in the future?

20 A. I think that's accurate for the 1990  
21 NUG plan and the numbers in the 1990 plan, but I don't  
22 think it's accurate for the 1991 plan and we are still  
23 working on that.

24 Q. All right.

25 THE CHAIRMAN: Just a moment. You have

1 THE CHAIRMAN: Mr. Greenspoon?

2 MR. GREENSPOON: Thank you, sir.

3 CROSS-EXAMINATION BY MR. GREENSPOON:

4 Q. Panel, you heard me say earlier on  
5 when I was making submissions about something before  
6 this panel started about the amount of NUGs that  
7 Ontario Hydro gets from Northern Ontario, and I put it  
8 to the Panel that it was 70 per cent. Do you agree  
9 with that statement?

10 THE CHAIRMAN: That would be for the  
11 northeast and northwest region, is that what you are  
12 talking about?

13 MR. GREENSPOON: Yes. When I say  
14 Northern Ontario, I mean northeast and northwest in  
15 terms of Hydro's regionalization of the province.

16 Q. Do you want me to tell you where  
17 that's found? Interrogatory 5.6.38.

18 I didn't think it would be necessary.  
19 That interrogatory is about 4 inches thick and I didn't  
20 want to have to reproduce it.

21 THE REGISTRAR: That's 321.41.

22 THE CHAIRMAN: Thank you.

23 ---EXHIBIT NO. 321.41: Interrogatory No. 5.6.38.

24 MR. VYROSTKO: Yes. The interrogatory  
25 says 70 per cent.

1 MR. GREENSPOON: Q. Yes. So is it  
2 probably true? (laughter)

3 You didn't seem to know. Maybe it was  
4 just because I used an exact figure.

5 MR. VYROSTKO: A. Well, I think that the  
6 interrogatory here refers to April 1st, as of that  
7 date. So as of today I am not sure what that number  
8 would be.

9 Q. I wanted to ask you, off the top of  
10 your head, having seen this, pretend you didn't see it,  
11 what would you have said? You would have said, I take  
12 it, that it would have been a high percentage?

13 A. Yes, I would.

14 Q. Is it fair to say that it is likely  
15 to continue that way?

16 A. There are a number of developments in  
17 the north, that's correct.

18 Q. And it's likely to continue in the  
19 high 70 per cent, give or take a few per cent?

20 A. I can't say that. Over the long-term  
21 I can't say that.

22 Q. What can you say, Mr. Brown, in terms  
23 of your forecasting, or is that important to you?

24 MR. BROWN: A. I try and estimate the  
25 regional distribution of future NUGs.



1 given some thought to how the 1991 NUG plan may work  
2 out, I realize you are not committed to it, but do you  
3 see any shift in that trend in the 1991 plan?

4 MR. BROWN: I do in terms of some of the  
5 proposals that I accepted rate offers, there is not  
6 that 70 per cent in those.

7 THE CHAIRMAN: Or even the 50 per cent?

8 MR. BROWN: The 50 per cent in the  
9 cogeneration I think is still acceptable.

10 MR. GREENSPOON: Q. Just following up on  
11 the Chairman's question, it may be the major supply  
12 NUGs that are going to be different. There may be more  
13 major supply NUGs in the south that might tip the  
14 balance down from 70 per cent; would that be a fair..

15 MR. BROWN: A. I was including all rate  
16 offers accepted which is these non-preferred  
17 co-generators, as well as major supply.

18 Q. Right. So, the preferred will  
19 certainly be in the north.

20 A. I think that would be a better  
21 representation of the 70 per cent. That would be the  
22 remaining preferred.

23 Q. In any event, it's going to be a high  
24 number in the north. Can we agree on something?

25 A. Yes, it would be a significant

1 portion of the plan.

2 Q. All right. Now, I divided  
3 non-utility generation into three categories, and I  
4 rated them, and I am just wondering, I will put the  
5 rating to you and I just wonder if you will agree with  
6 it, from your direct evidence, that the best -- and I  
7 realize using a value judgment maybe is not right, but  
8 just for the purposes this question, I will put it to  
9 you that the best type of NUG is a load displacement  
10 cogeneration, the second best is just straight  
11 cogeneration that doesn't displace load, and the third  
12 best is a non-cogenerative NUG or I guess what we would  
13 call a major supply NUG. I guess when I use the word  
14 "best" what I am talking about is in terms of the  
15 environment. After all, this is an environmental  
16 assessment. And in terms of impact on the environment  
17 and on the system, I am wondering if you agree with  
18 that ranking.

19 A. I think your question is just  
20 referring to cogeneration and not other NUG  
21 technologies, is that correct, like small hydro or wood  
22 waste?

23 Q. I'm certainly not talking about small  
24 hydro when I ask this question, no.

25 A. My initial response would be that

1       there would be very little difference in terms of  
2       environmental impacts between the first two  
3       classifications. I don't think the purchase or load  
4       displacement changes the environment. That's  
5       essentially where you are putting the meter on that  
6       generator, it's the same facility, just a different  
7       owner. I am assuming they are both high-efficiency  
8       cogenerators.

9                   Q. So, you are saying that you agree  
10       that the third one is not attractive as the first two  
11       to the environment, but you don't agree on the  
12       difference between the first two?

13                  A. The first two are our preferred  
14       options.

15                  Q. But there is a difference, an impact  
16       on the environment if there is a need for new  
17       transmission, isn't there, and we don't need new  
18       transmission for load displacement cogeneration, at  
19       least not to the same extent; isn't that true?

20                  MR. SNELSON: A. It's hard to  
21       generalize.

22                  THE CHAIRMAN: You mean you might need  
23       new transmission on a load displacement?

24                  MR. SNELSON: There is regard to the  
25       transmission line that goes into the plant that is

1 producing the electricity, then a load displacement  
2 cogenerator that reduces the load of that plant,  
3 reduces the need and the amount of transmission needed  
4 for that particular case, so you wouldn't have to  
5 upgrade that transmission line. But when you go back  
6 into the system, then a load displacement cogenerator  
7 can affect the system balance on an inter-regional  
8 basis, the same as a purchase cogenerator. And if the  
9 purchase cogenerator was to be a third party purchase  
10 in a plant as Mr. Brown has said, if it was to be a  
11 third party cogenerator who was selling steam to a  
12 plant and electricity to Ontario Hydro, then the effect  
13 on the transmission line to the plant might be the same  
14 too.

15 MR. GREENSPOON: Q. But, but in just a  
16 hypothetical example, if I was using 2 megawatts at my  
17 plant, and I was producing 2 megawatts at my plant,  
18 that wouldn't have any impact on the transmission of  
19 the system at all, but if I was not using any  
20 electricity but was producing 2 megawatts, it might  
21 change the system if there was a bottleneck between the  
22 inter-regional system?

23 MR. SNELSON: A. It's very difficult to  
24 generalize. In a hypothetical example you can  
25 construct hypothetical examples where there are



1 transmission savings.

2 Q. Has Hydro given a priority? Assuming  
3 that for this next question, that I am right and that  
4 there is an advantage to load displacement cogeneration  
5 over straight cogeneration, and maybe we will review  
6 that or revisit that issue in direct, in our direct,  
7 but has Hydro -- and you seem to be giving a qualified  
8 partial positive answer to that, Mr. Snelson. Assuming  
9 that there is an advantage, has Hydro given a priority  
10 to these kinds of NUGs? In contract negotiations has  
11 Hydro shown an interest in giving priority to a  
12 producer who not only cogenerates but displaces his own  
13 load?

14 MR. VYROSTKO: A. I think first of all,  
15 any producer that is looking at load displacement would  
16 be an existing customer of Ontario Hydro or the  
17 utility, and we would be very, very interested in doing  
18 whatever we can to help that customer do whatever is  
19 necessary to become energy efficient and become  
20 competitive, not only within the province but globally,  
21 and therefore, if cogeneration was an element of that  
22 competitiveness, we would do all that we can to help  
23 them with the cogeneration project.

24 So, from the perspective of a load  
25 displacement cogenerator who is a typical customer of



1       ours, then our regional representatives and ourselves  
2       would be working with that customer to in fact help him  
3       look at cogeneration.

4               Q.   So, would you go so far as to examine  
5       potential? I know you have said on your direct that  
6       you don't go out seeking cogeneration, but I guess my  
7       question is, why wouldn't you look where a lot of heat  
8       is being used, maybe going up a stack, and where there  
9       is a lot of load being used by the customer and  
10      priorize those particular industries as candidates for  
11      load displacement cogeneration?

12             A.   I think partly that is done. On the  
13      one hand, with the non-utility generation plan we look  
14      at all the steam users. So, from that perspective we  
15      are looking at those people who have opportunities for  
16      taking advantage of the heat or the steam created and  
17      we then try to identify which ones we think are going  
18      to occur and happen through the forecast.

19             Our regional representatives are always  
20      out there dealing with customers and trying to help  
21      them with their overall business. So therefore, if any  
22      of our regional representatives sees an opportunity  
23      where there is waste heat and it's not being recovered  
24      in any way, they would clearly identify an opportunity  
25      for cogeneration.

1 Q. But you are not giving that a  
2 priority in terms of contract of rates or anything like  
3 that?

4 A. Well, I think, first of all, we do  
5 through the preference adder, a high efficiency...

6 Q. I'm sorry through the...?

7 A. We provide what we call a preference  
8 adder.

9 Q. Preference adder, okay.

10 A. A premium up to 10 per cent for high  
11 efficiency cogen projects. So, from that perspective  
12 we do that.

13 Q. But you, as Mr. Brown said, put my  
14 first two first categories together in that regard.

15 A. The purchase and the load  
16 displacement in that category would be -- could be the  
17 same if they are thermally balanced.

18 Q. So, you don't care whether there is  
19 load displacement in terms of contract negotiation?

20 A. No, that's right. Our focus is on  
21 the cogeneration portion which is really the overall  
22 application of energy and the use of energy on that  
23 site.

24 The other thing though that we have to  
25 help with these is we have a consulting study

1 assistance program where in fact we would pick up half  
2 the cost of the consultant study to help identify an  
3 opportunity with a customer on cogeneration.

4 Q. Okay. Did you want to add something?

5 MR. SNELSON: A. The only point that  
6 perhaps is worth adding is that the specific  
7 transmission costs of connecting a purchase or load  
8 displacement non-utility generator, but usually the  
9 purchase type to the system, is charged as a cost to  
10 the non-utility generator. So, in that sense, the  
11 specific effect is reflected in the --

12 Q. Yes, I think you knew that I meant  
13 when I raised the issue of transmission I was talking  
14 the system rather than the connection.

15 A. As regards the system --

16 Q. The bottleneck is what I was talking  
17 about.

18 A. As regards the system and not the  
19 connection, then load displacement NUGs and purchase  
20 NUGs are usually the same.

21 Q. In terms of contract negotiations and  
22 rates?

23 [4:08 p.m.]

24 A. No, in terms of their effect on the  
25 system. When you go back from the specific connection

1 to a broader area, then load displacement NUGs and  
2 purchase NUGs are usually the same in terms of their  
3 system effects.

4 Q. But you agreed that -- I mean, I  
5 don't want to ask these questions too many times, but  
6 you did agree with my hypothetical that --

7 A. I agreed that you could construct a  
8 case where that was so.

9 Q. Right, right. And especially in  
10 northern Ontario, where you have said in your direct  
11 evidence that we have transmission bottlenecks.

12 A. Transmission bottlenecks in northern  
13 Ontario for inter-regional flows--

14 Q. Right.

15 A. --will be the same whether the  
16 cogeneration that is connected to the system is  
17 purchase or load displacement.

18 Q. Well, how can that be when the one is  
19 putting electricity into the system and the other isn't  
20 doing anything to the system?

21 A. It is reducing the load of the system  
22 and that has -- let's say that we have an area that has  
23 a certain amount of load and a certain amount of  
24 generation and that the generation exceeds the load, so  
25 there is a flow out of the area, then if you have an

1 increase in the generation because you have a purchase  
2 non-utility generator, then that increases the flow out  
3 of the area.

4 If you have a reduction in load because  
5 you have a load displacement non-utility generator,  
6 then that also increases the surplus of generation in  
7 the area and has the same effect in terms of the flow  
8 out of that area.

9 Q. Yes, but if you do both at the same  
10 time?

11 A. What do you mean by both?

12 Q. Well, if you have a 2 megawatt user  
13 and a 2 megawatt load displacer.

14 A. A load displacement non-utility  
15 generation is usually the displacing of an existing  
16 load. And the assumption normally is that if he didn't  
17 cogenerate, then his total load would be the same and  
18 that the load displacement cogeneration has the effect  
19 of reducing his net load on Ontario Hydro.

20 Q. But if the system is self-sufficient,  
21 which I gather we are in northern Ontario -- in fact,  
22 we are a net exporter of electricity in northern  
23 Ontario if you count the non-utility generation.

24 A. I am not sure that is the case.

25 Q. All right. Well, we are close.



1 Let's, for argument sake, say we are self-sufficient.

2 A. I believe at the moment the situation  
3 is that you are a net exporter during the daytime and a  
4 net importer at night.

5 Q. It has to do with peak, yes.

6 A. And you are a net importer at night.

7 Q. All right. So let's say that at one  
8 given time, there is nothing happening. There's  
9 nothing coming into northern Ontario and nothing going  
10 out of northern Ontario; that we are using up all the  
11 electricity that we are making.

12 If we put a load displacing NUG on that  
13 system, it will have no impact on that system except to  
14 reduce the load.

15 A. Is your hypothesis that the  
16 transmission between northern and southern Ontario is  
17 either not in use or just floating and no flow on it?

18 Q. Right.

19 A. And if you put a load displacement  
20 non-utility generator in northern Ontario, it will  
21 create a flow into northern Ontario?

22 Q. That's right -- no, it would reduce  
23 the load -- yes, it would create a flow.

24 I guess in my hypothesis we have cut off  
25 the line between Toronto and Sudbury, not that I am

1 suggesting we should do that. But what I am saying is,  
2 just in theory - and I know you have a complicated  
3 system, but I have to put this down in terms that I can  
4 understand - if we displace 2 megawatts of load, then  
5 there is 2 megawatts freed up for somebody else to use  
6 in northern Ontario?

7 A. That is correct, and that is  
8 precisely the same effect as getting the 2 megawatts of  
9 additional generation which is then available for  
10 somebody else to use.

11 Q. Well, I don't know why you can't see  
12 it the way I do, but to me, it is a lot more attractive  
13 to displace load. We will leave --

14 A. Well, I think Mr. Brown put it that  
15 the situation may physically be exactly the same and  
16 the only difference is where you place the meters.

17 Q. I think we will leave this one.

18 I would like to turn to Volume 67, page  
19 12778 -- no, that must be -- I am sorry.

20 THE CHAIRMAN: I think it is going to be  
21 a later volume.

22 MR. GREENSPOON: 12778 and I don't seem  
23 to have the volume.

24 MS. PATTERSON: It is Volume 71.

25 THE CHAIRMAN: 71?

1 MS. PATTERSON: Yes.

2 MR. GREENSPOON: Q. Now, this is you,  
3 Mr. Vyrostkco. It starts at 12777 at the bottom of the  
4 page:

5 "One of my responsibilities is to see  
6 if I can get a ratepayer benefit as well.  
7 And so the question then is, I am also  
8 looking, from the developer, for  
9 something for the province, and so the  
10 question is: Am I able to get something  
11 for the province as well as him getting  
12 something for himself?"

13 And then I think you repeat the same  
14 sentiment at page 12780, line 8 -- oh, you haven't  
15 found it yet, Mr. Chairman, I am sorry.

16 THE CHAIRMAN: No, I have got it, thanks.

17 MR. GREENSPOON: Q. Okay. You repeat  
18 the same sentiment at 12780, line 8:

19 "I said that if the project comes in  
20 at \$300 million and the developer is  
21 asking for the full avoided cost, and our  
22 position is that we don't think he needs  
23 it, we would be asking him to justify why  
24 he needs it."

25 So my question is: I don't understand

1 this. I didn't think that this fit in with the mandate  
2 of Ontario Hydro and I don't understand why Ontario  
3 Hydro doesn't publish whatever the particular avoided  
4 cost is for the particular area and pay that price for  
5 any project in that area. I can't understand why you  
6 don't do that.

7 MR. VYROSTKO: A. I think, first of all,  
8 when we talk about an avoided cost, you can't deal with  
9 an avoided cost per area unless you can, in fact,  
10 specify the type of project that is going to be in the  
11 area.

12 Q. I meant project when I used the word  
13 area.

14 A. Oh, okay. Then if, in fact, we had a  
15 specific project being proposed, and as I explained  
16 before through our negotiation process, rather than  
17 specifying what the avoided is cost is at the front  
18 end, because we don't know all the elements of the  
19 project, we can't do that until there is enough in the  
20 project established that we can then say, this is what  
21 value it has.

22 Q. But you said in the transcript that  
23 if you can get some extra money out of the developer,  
24 you are going to try and get it out of him.

25 And my question is: When a developer can

1 meet your avoided cost, that should be good enough for  
2 the people of Ontario.

3 A. If, in fact, that is good enough for  
4 the people of Ontario, then that is the type of deal we  
5 would make.

6 And right now what we are looking for is  
7 we are saying that, if there are projects that can come  
8 in below avoided cost, and I believe that that is in  
9 the best interest of the province, to try to get  
10 projects in that come below avoided cost.

11 Q. But is that within the mandate of  
12 Ontario Hydro, to try and cut profit from a developer  
13 when the avoided cost, some people would argue, was  
14 already too low?

15 A. I believe in our Exhibit 74, which is  
16 our demand/supply strategy, that we went through a  
17 select committee looking at all of our various  
18 initiatives to follow through with that demand/supply  
19 strategy. And in there it says that we will, if a  
20 project is above 5 megawatts, pay up to avoided cost  
21 and negotiate that. And so that was discussed and  
22 accepted as a principle in the select committee.

23 Q. Just for the purposes of this next  
24 question, just forgetting about avoided cost, do you  
25 agree that the cost of new supply, assuming it is



1 nuclear, is around \$3,500 a kilowatt? Is that  
2 ballpark - Mr. Snelson, maybe?

3 MR. SNELSON: A. I would have to check  
4 the number.

5 Q. Well, Darlington is 3,200 megawatts?

6 A. Yes.

7 Q. It is about \$12 billion. It is  
8 around \$3,500 a kilowatt?

9 A. The costs are given in the ONCI  
10 report and they are consistent with Darlington costs as  
11 they were at the time the ONCI study was done.

12 Q. Well, am I out of line by hundreds of  
13 dollars, thousands of dollars, or can we agree on  
14 something just for ...

15 A. I haven't got a figure right at my  
16 fingertips. It is in the order of \$2,000 to \$3,000 a  
17 kilowatt, but it is that order of magnitude. You have  
18 to specify what terms, you know, what in-service date  
19 you are talking about and so on.

20 Q. All right. My question is, Mr.  
21 Brown, and maybe you have to do this - maybe you can't  
22 do this off the top of your head - but I would like to  
23 know what kind of a forecast you would come up with if  
24 you used the \$3,500 a kilowatt for new supply to do  
25 your non-utility generation forecast instead of avoided

1 cost.

2 MR. BROWN: A. I don't know if you can  
3 separate the two.

4 Q. Well, I said for the purpose of this  
5 question, I don't want to consider avoided cost at all.

6 Ontario Hydro is talking about new supply  
7 and I am asking you the question; let's talk apples and  
8 apples and let's talk about non-utility generation as  
9 new supply.

10 And on the same playing field as  
11 Darlington at \$3,500 a kilowatt or 3,000, whatever  
12 figure you want to use, what would your forecast be for  
13 non-utility generation?

14 MR. B. CAMPBELL: Just a minute. Mr.  
15 Chairman, I don't think and it would be my submission  
16 that the assumption in the question is just something  
17 that makes the question virtually, if not impossible to  
18 answer, certainly meaningless to try and answer.

19 It is a simple capital cost number. For  
20 a unit of capacity, you pay this much and a unit of a  
21 different kind of capacity, you pay that much and it  
22 takes no account of operational characteristics, fuel  
23 charges. It just says, how much does it cost to build  
24 it to the point where it is ready to operate and has  
25 nothing to do and the assumption is, that is the only

1 decision that needs to be made?

2 In my submission, that is so far from any  
3 reasonable approach to examining the alternatives that  
4 Mr. Brown should not be required to produce a new  
5 forecast based on that proposition.

6 MR. GREENSPOON: Well, it would be my  
7 submission, Mr. Chairman, that that goes to the matter  
8 of weight, and I don't agree with my friend that it is  
9 meaningless.

10 My submission is, if he wants to talk  
11 about fuel charges -- with some of the alternatives,  
12 there's no fuel charges. So, I think Hydro's  
13 methodology has been established and we all know how  
14 they do their costing and how avoided cost comes out.  
15 I am submitting this is another means of analysis. I  
16 am not proposing he go and spend hours and hours and do  
17 this.

18 THE CHAIRMAN: When you do your costing,  
19 Mr. Brown, you put some kind of a cost figure in, I  
20 take it, when you are doing your forecasting.

21 MR. BROWN: I should turn this over to  
22 Mr. Snelson. The capital costs are part of our avoided  
23 costs and our best estimates of a nuclear supply in the  
24 future is in our avoided costs and I use those numbers  
25 to do my plan. And I guess what we are talking about

1 is how is the avoided cost going to change with  
2 different --

3 THE CHAIRMAN: No.

4 MR. GREENSPOON: No.

5 THE CHAIRMAN: I think Mr. Greenspoon's,  
6 if I understand it correctly, is simpler than that. It  
7 is, what would your forecast be based on a cost of a  
8 new nuclear unit of the size of Darlington and assume  
9 it to be \$3,000 or \$3,500 or \$2,000? I think that is  
10 all he wants to know. I don't know whether that is a  
11 difficult thing to do or not.

12 MR. BROWN: Well, for me to determine an  
13 answer, I have to essentially know the impact that has  
14 on what we already have as the best estimate. So, you  
15 can't just throw a number. I have to know what we use  
16 and how that impacts on the number I have.

17 I have a graph in Exhibit 143 that shows  
18 those changes in cogeneration with purchase rates.

19 MR. GREENSPOON: Q. I guess that I don't  
20 want to you consider anything you have already got. I  
21 am just saying, compare it to new supply.

22 I mean, isn't it fair to say --

23 MR. SNELSON: A. There is a way of doing  
24 this, Mr. Greenspoon, from the material that is in the  
25 evidence. And that is to go to the levelized unit

1 energy cost or the accounting unit energy cost, which  
2 are both representations of the cost of nuclear  
3 capacity if you look at the nuclear numbers.

4 And so if you go to chapter 14 of Exhibit  
5 3, on page 14-29, you will find that the levelized unit  
6 energy cost of nuclear on a system expansion basis is  
7 3.1 cents a kilowatthour.

8 [4:24 p.m.]

9 If you look at the material that AMPCO  
10 filed this afternoon - and they fortuitously did copy  
11 this page - they copied the page from the ONCI report  
12 with all of the nuclear LUECs on them.

13 I believe it was page 31 of -- my friend  
14 says Exhibit 335. Yes, that's correct, and that shows  
15 a range of nuclear LUECs which takes into account  
16 capital costs and it takes into account fuel costs and  
17 operating costs, which shows that on a levelized energy  
18 basis nuclear plant is in the region of three to four  
19 cents a kilowatthour, and those figures are consistent  
20 with -- reasonably consistent with the figures for  
21 Darlington.

22 The ONCI figures were compared with the  
23 Darlington figures that were available at that time,  
24 and that will be found in the reports of ONCI, which is  
25 I believe Exhibit 44 and 43.



1 Q. Well, that doesn't answer my  
2 question.

3 A. Those incorporate capital costs of  
4 the order you were talking about.

5 Q. That's right, but they do a lot else  
6 as well that we are probably going to -- I would much  
7 rather leave until Panel 9. My question --

8 A. I agree with you that is a Panel 9  
9 question.

10 Q. My question is very simple, and if  
11 you can't answer it then don't answer it. Say you  
12 can't answer it.

13 I am asking you for a non-utility  
14 generation projection, a forecast, based on capital  
15 cost alone of 3,500 or 3,000 or 2,500, whatever number  
16 you want to choose, and that alone - capital cost only,  
17 not changing it the way you do in that book, strictly  
18 on the number that I gave you, capital cost alone.

19 MR. BROWN: A. I can't use that number  
20 to come up with a new forecast.

21 Q. I wanted to ask -- Mr. Brown, are you  
22 going to be on Panel 8 for the alternatives?

23 MR. B. CAMPBELL: Not that I know of.

24 MR. GREENSPOON: It's a good thing the  
25 record can't show the tone of that response.

1 MR. BROWN: I would state -- I am not  
2 sure if --

3 MR. GREENSPOON: You can leave if you  
4 want, Mr. Brown.

5 MR. BROWN: I am not sure if -- yes, I  
6 think there will be discussion behind closed doors.

7 MR. GREENSPOON: Q. I guess I am asking:  
8 Who is the forecaster that is going to be -- I  
9 understand we have moved "Alternatives"...

10 MR. BROWN: A. The economics and the  
11 environmental considerations of alternative  
12 technologies will be in Panel 8, so they will be able  
13 to address how much these things -- how much they cost  
14 to produce electricity and the environmental impacts of  
15 them.

16 My job is to forecast their contribution  
17 in the future.

18 Q. So does that mean that when we find  
19 out what your proposals are for the alternatives that  
20 we won't be able to question you on your forecast at  
21 that point?

22 You have forecast basically no  
23 alternatives in your non-utility generation forecast;  
24 isn't that right?

25 THE CHAIRMAN: He forecast them based on

1 certain assumptions, which he has given, and I suppose  
2 if in Panel 8 it turns out that those assumptions are  
3 not well founded, then that would put the forecast in  
4 question.

5 MR. GREENSPOON: But the problem I am  
6 facing today, Mr. Chairman, is I haven't seen the  
7 "Alternatives" report, and I don't know what the  
8 assumptions are to cross-examine this forecaster on his  
9 forecast, which I think -- which I would like to say --  
10 to be able to cross-examine as being inaccurate, that  
11 there is a zero figure --

12 THE CHAIRMAN: In very crude terms, his  
13 forecast is that there is no forecast for up to the  
14 year 2000 because the alternatives are not economic,  
15 and following 2000 there may be some potential and I  
16 think he did discuss that in some way.

17 MR. GREENSPOON: Yes.

18 THE CHAIRMAN: Now, if the Panel 8  
19 evidence demonstrates that there are economies there,  
20 then I suppose we will have to deal with that situation  
21 at that particular point, but I don't think we can go  
22 much farther--

23 MR. GREENSPOON: No, I agree.

24 THE CHAIRMAN: --with this witness  
25 because he isn't able to discuss the technology in any

1 detailed way.

2 MR. GREENSPOON: All right. Thank you.

3 Q. There is a reference. The reference  
4 is to Exhibit 83. You don't need to turn it up because  
5 I am going to go past that, and I haven't...

6 In the reference, No. 1, which is -- and  
7 I am just bringing this to your attention just to know  
8 if you know anything about this, Mr. Brown. That's the  
9 Rawson reference, and you kindly provided that for me.

10 In the Rawson reference there is a  
11 reference, No. 6, of a paper written by Amir Shalaby  
12 whom we have seen at these hearings, and in that  
13 reference he talks about wind and he talks about  
14 photovoltaic and he talks about biomass, and have you  
15 read that? Are you aware -- have you read this paper?

16 MR. BROWN: A. It's a 1986, I believe,  
17 paper, and Mr. Shalaby did, and I am aware of that,  
18 yes.

19 Q. All right. And is it his -- I would  
20 say -- I haven't counted the number of words, but it is  
21 about a quarter of a page is all he has on wind. It's  
22 not even a quarter of a page; about a fifth of a page,  
23 a couple of paragraphs.

24 He concludes that the average speed of  
25 wind in Ontario is six metres per second, and the

1 average speed in California is around nine metres per  
2 second, and, therefore, no role is foreseen for wind  
3 generation as a bulk system supply option for Ontario.

4 Now, is that what you based your forecast  
5 on?

6 A. That is one source, although it's  
7 outdated. That's also based on industry projections of  
8 their costs in California where the winds are more  
9 significant than they are here, and it is also based on  
10 a Can WEA wind report which I am producing in an  
11 undertaking.

12 Q. Right. I haven't seen that yet. I  
13 am anxious to see that.

14 I think you said in your direct evidence  
15 that a 30 megawatt wind project would come in at about  
16 seven cents?

17 A. No, the Can WEA reports had a  
18 scenario that if you paid 7-point-something cents you  
19 might be able to get 30 megawatts of wind in Ontario.

20 Q. Okay. Have you or your -- "you"  
21 meaning "Ontario Hydro", gone out in the field and  
22 measured the wind?

23 A. We are using the meteorology data  
24 that is provided by I believe the MNR that looks at all  
25 of Canada.



1 Q. But an average wind speed of six  
2 metres per second, surely there are some places in  
3 northern Ontario, maybe even in southern Ontario, that  
4 get wind speeds over the year of an average of nine  
5 metres per second?

6 A. I believe a wind is very site  
7 specific, and one of the windiest spots in Ontario is a  
8 place where we have put a wind turbine already.

9 Q. But that wasn't my question. There  
10 must be a number of sites in Ontario that have wind  
11 speeds averaging over the year of nine-plus metres per  
12 second if the Ontario average is, as Mr. Shalaby says,  
13 six?

14 A. I am not aware of any.

15 Q. Have you investigated the possibility  
16 of a wind generator in the Hudson Bay lowlands?

17 A. We are just looking from Ontario  
18 Hydro at providing an alternate technology program to  
19 promote wind generation in Ontario, and we are very  
20 early in our program.

21 Ontario Hydro has only put up two  
22 windmills. One is in Fort Severn and the other one is  
23 at Cortwright.

24 Q. As far as this -- I don't know if I  
25 need to do this, Mr. Chairman, on the record that I

1 would like a copy of that undertaking as well. Is that  
2 enough to get me one? That's the Can WEA report.

3 THE CHAIRMAN: Yes. All right. Just put  
4 it on the record. You will make a note of that.

5 MR. GREENSPOON: Thank you.

6 MR. B. CAMPBELL: We will make a note of  
7 that undertaking, to do it.

8 MR. GREENSPOON: Q. Now, just the last  
9 thing about wind, you agree that the fuel is free?

10 MR. BROWN: A. Yes.

11 Q. You hesitated there. All right.

12 Now, let's just briefly move on to solar.  
13 Again, Mr. Shalaby has a small -- and I gather I will  
14 be able to ask more specific questions about wind in  
15 Panel 8?

16 MR. B. CAMPBELL: Absolutely.

17 MR. GREENSPOON: Absolutely.

18 MR. B. CAMPBELL: I think in fact you may  
19 even be able to ask them of Mr. Shalaby.

20 MR. GREENSPOON: I don't know. I won't  
21 comment on that.

22 Q. Now, solar, Mr. Shalaby estimates - I  
23 think, if my memory serves me correct, the same  
24 references that I gave you - at about \$1,100 a  
25 kilowatt, capital cost, by the year 2000, and that was

1 his '86 report. Presumably, there it is probably even  
2 less, and I guess we will find that out in Panel 8.

3 MR. BROWN: A. Is this photovoltaic or  
4 solar thermal?

5 Q. Just let me look. I think it's  
6 photovoltaic.

7 Photovoltaic. I will quote from the  
8 report:

9 The standardized costs shown for  
10 photovoltaics assumes a cost of \$1,100  
11 per kilowatt for the system by the year  
12 2000.

13 A. I am not aware of the number off  
14 hand, but Panel 8 will definitely have a number for  
15 you.

16 Q. In any event, just a question that  
17 you can answer. Would you agree that the cost of  
18 solar, the cost of photovoltaics is probably going to  
19 continue to drop and the cost of nuclear is probably  
20 not?

21 A. I can't comment on the nuclear. I  
22 can comment on solar in that I have seen projections  
23 reducing its current price from 40 cents per  
24 kilowatthour down to 10 to 15 cents by the year 2000.

25 Q. Just your earlier comment, you can't

1 comment on the cost of nuclear. Why can't you?

2 MR. B. CAMPBELL: Well, Mr. Chairman, we  
3 have a whole panel coming up on nuclear. Mr. Brown,  
4 like many people at Ontario Hydro, is familiar with the  
5 technology, but to comment in the sense of giving  
6 evidence in these proceedings is -- we have some sense  
7 that we are going to have some people come along who  
8 will be able to give you definitive answer to questions  
9 rather than just a generalized knowledge, and in my  
10 submission that's the appropriate way to deal with it.

11 THE CHAIRMAN: Well, the cost of nuclear  
12 hasn't got a great deal to do with the NUG program. So  
13 perhaps we can go on.

14 MR. GREENSPOON: That's fine. It's not  
15 important.

16 Q. Would you consider an individual -  
17 and I don't think it has come up at the hearing yet -  
18 an individual solar hot water heater, something that  
19 seems about to break through into the market, I put to  
20 you, as a load displacement NUG?

21 MR. BROWN: A. No.

22 Q. Why is that?

23 A. Because it's not generating  
24 electricity.

25 Q. But it is a load displacement?

1 A. That's demand management.

2 Q. So a solar hot water heater is demand  
3 management?

4 A. Yes.

5 Q. All right. If it was a solar hot  
6 water heater that cooled a photovoltaic on a house that  
7 was connected to the grid - and I understand that the  
8 latest photovoltaic technology uses water because it  
9 runs more efficiently if it's cool and it uses the  
10 cooling water as domestic hot water source - if that  
11 house was connected to the grid that would be a NUG?

12 A. The parts that were generating  
13 electricity would be considered a load displacement  
14 NUG.

15 Q. Right. And does Hydro encourage that  
16 kind of non-utility generation?

17 A. They also qualify for a 10 per cent  
18 preference premium.

19 Q. And Hydro doesn't have any  
20 prohibition, I take it, against an individual user  
21 putting Hydro back into the grid?

22 A. We have connection standards that  
23 have to be met.

24 [4:40 p.m.]

25 Q. Are there any of those in the



1 province today?

2 A. Solar, grid-connected solar?

3 Q. Photovoltaic?

4 A. Ontario Hydro has an installation at  
5 the Cortwright Conservation area and we are looking at  
6 other applications.

7 Q. Are there any private individuals  
8 that do it from their home?

9 A. I am aware of one.

10 Q. One in the whole province?

11 A. That's grid-connected.

12 Q. Do you know where that is, or is that  
13 confidential?

14 A. I don't believe it's confidential.  
15 It's in Mississauga.

16 Q. And to your knowledge, the  
17 electricity is reliable, clean electricity? It must  
18 meet the standards.

19 A. There is a lot of work being  
20 undertaken throughout North America on the power  
21 quality from the inverters of photovoltaics and wind  
22 where DC generation is made. That still requires a lot  
23 of review.

24 The photovoltaic installation in  
25 Mississauga did have some teething problems in terms of

1 that inverter and it's been rectified by Ontario Hydro  
2 staff.

3 Q. Okay. You raised the issue of the  
4 premium, now it's come up a couple of times, I am going  
5 to just jump ahead and then come back because I would  
6 like to deal with it now.

7 Just before, or in connection with that,  
8 is it not true that Ontario Hydro does assume some of  
9 the risk on behalf of a private cogenerator in its  
10 contract or in the agreements that they make with  
11 respect to the protection against major changes in the  
12 price of gas?

13 MR. VYROSTKO: A. We can negotiate some  
14 of the risk coverage with the proponent on gas.

15 Q. And how do you do that?

16 A. By basically assuming part of the  
17 risk of price reopeners escalating, while at the same  
18 time assuming the benefits coming go back if the price  
19 escalator weren't to go as high.

20 Q. So, would you agree that at least  
21 from the developer's point of view, that has a monetary  
22 value?

23 A. Yes, it does.

24 Q. And he gets the 10 per cent if he is  
25 a high-efficiency cogenerator as well?

1 A. That's correct.

2 Q. So, really, the cogenerator that gets  
3 the monetary value of the gas risk factor, if I can  
4 call it that, plus the 10 per cent, gets more than the  
5 renewable NUG, either hydraulic, photovoltaic or wind;  
6 doesn't he? You are tilting the playing field in  
7 favour of the cogenerator.

8 A. No, because in many cases if we were  
9 to assume the risk on the cogenerator, we probably  
10 wouldn't be giving full avoided cost.

11 Q. Well, you might, though.

12 A. It depends on what benefits we see  
13 coming back in that type of a risk benefit sharing.

14 MR. SNELSON: A. I think Mr. Vyrostko in  
15 his earlier evidence pointed out certain aspects of  
16 risk that are particular to renewable projects,  
17 particularly hydraulic projects, that we do assume for  
18 the benefit of the NUG proponent such as the guaranteed  
19 payment provisions and in the less than 5 megawatts the  
20 front end loading provisions of certain renewable  
21 contracts. So, there are different risks in different  
22 technologies that may require sharing.

23 Q. How was that 10 per cent adder figure  
24 calculated?

25 A. I believe that was extensively

1 discussed in Panel 3. It's a preference for certain  
2 options that it considered to be environmentally and  
3 socially more desirable, which has the effect of moving  
4 the avoided cost towards the upper end of the range of  
5 avoided costs, recognizing that avoided cost is  
6 uncertain.

7 Q. When was it done?

8 A. The premium was instituted in the  
9 spring of last year.

10 Q. And was it Ontario Hydro alone that  
11 did it, or was it in consultation with the Ministry of  
12 Energy, government?

13 A. It was principally Ontario Hydro.

14 Q. Okay. How was it calculated? I am  
15 not clear. Why did you choose 10 and not 12?

16 THE CHAIRMAN: The 10 per cent, that was  
17 gone into very, very extensively in Panel 3, why it was  
18 10 per cent and so on.

19 MR. GREENSPOON: All right. I couldn't  
20 resist, I guess.

21 Q. Now, I want to ask you some specific  
22 questions about specific --

23 THE CHAIRMAN: I am wondering, Mr.  
24 Greenspoon, how much longer you are going to be. Are  
25 you going to be more than fifteen minutes?

1 MR. GREENSPOON: Oh, definitely. Do you  
2 want to stop now?

3 THE CHAIRMAN: I would prefer it, if it's  
4 all right with you.

5 MR. GREENSPOON: No, I have no problem.  
6 I thought I might be able to do it by five and I am not  
7 even close to half.

8 THE CHAIRMAN: Now, you know tomorrow  
9 morning we are starting off with Hydro.

10 MR. GREENSPOON: I foresee that I will  
11 get reached after the break or something maybe.

12 THE CHAIRMAN: I don't know.

13 MR. GREENSPOON: I meant the fall break.  
14 (laughter)

15 THE CHAIRMAN: No, it's not going to be  
16 that bad.

17 MR. GREENSPOON: Okay.

18 THE CHAIRMAN: Tomorrow morning we start  
19 with hydraulic and we will have you and then we must  
20 have Dofasco.

21 MR. GREENSPOON: I am not going to be  
22 more than what I was today, I wouldn't think.

23 THE CHAIRMAN: All right. We are  
24 adjourned until tomorrow morning at ten.

25 MR. GREENSPOON: Thank you.



1 THE REGISTRAR: This hearing will adjourn  
2 until ten o'clock tomorrow morning.

3 ---Whereupon the hearing was adjourned at 4:45 p.m., to  
4 be resumed on Thursday, October the 10th, 1991, at  
5 10:00 a.m.

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